



# **Comprehensive Annual Financial Report** Fiscal Year Ended December 31, 2020

Bolingbrook, IL



OUR MISSION: To provide world-class park and recreation services in a fiscally responsible manner to enhance the community's quality of life.

# BOLINGBROOK PARK DISTRICT BOLINGBROOK, ILLINOIS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2020

Prepared by

Tricia Dubiel Superintendent of Business and Finance

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# **INTRODUCTORY SECTION**

#### BOLINGBROOK PARK DISTRICT BOLINGBROOK, ILLINOIS

#### PRINCIPAL OFFICIALS

December 31, 2020

#### BOARD OF PARK COMMISSIONERS

Sue Vastalo President

Melissa McCloud Vice President Jerry Hix Treasurer

Dorothy Andrews Commissioner Denise Allen Secretary

#### ADMINISTRATIVE STAFF

Ron Oestreich, Executive Director

Debbie Chase, Director of Business and Technology

Tricia Dubiel, Superintendent of Business and Finance

Kim Smith, Director of Marketing and Customer Care

Chris Martner, Director of Buildings, Grounds and Natural Resources

Mike Baiardo, Director of Recreation and Facilities



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# **Bolingbrook Park District Illinois**

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christophen P. Morrill

Executive Director/CEO



Administrative Offices

201 Recreation Drive Bolingbrook, IL 60440 p: (630) 739-0272 f: (630) 759-5651

June 4, 2021

#### To: Board of Commissioners Citizens of the Bolingbrook Park District

The comprehensive annual financial report of the Bolingbrook Park District for the fiscal year ended December 31, 2020 is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds and account groups of the Bolingbrook Park District. All disclosures necessary to enable the reader to gain an understanding of the District's activities have been included. This letter of transmittal should be read in conjunction with the management's discussion and analysis and the notes to the financial statements to obtain the most complete assessment of the District's current financial status and its future prospects. The District's Management Discussion and Analysis can be found immediately following the report of the independent auditors.

This report includes funds of the District. The District provides a full range of recreation, selfimprovement and well-being services. These services cover a broad spectrum including abundant early childhood, youth, adult, senior and athletic programs, special event programs, fitness, golf, aquatic facilities, and recreation programs for individuals with disabilities.

#### ECONOMIC CONDITION AND OUTLOOK

2020 was one of the most challenging years the District has been faced with in our memory. The pandemic caused restrictions and closures that completely changed the landscape of our community and our business operations. While the District offers many benefits including close proximity to Chicago, easy access to tollway systems, a large variety of recreation programs, and has been recognized for our Operational Excellence, those wonderful benefits do not change restrictions and closures.

A primary focus is always on improving the District's financial posture, and steps taken in previous years allowed the District to adjust and adapt business during the pandemic, and remain financially viable in spite of the challenges faced. The 2020 statistics reflect a decrease in customers, participation, and revenue as would be expected. Strong expense control measures provided a buffer for revenue losses.

The Bolingbrook Park District is located in Bolingbrook, Illinois, central to southwest Chicago, located approximately 26 miles from downtown Chicago, and is close in proximity to major roadways. Bolingbrook is an ideal location for suburban life, and all that Chicago has to offer as well. Voted as one of the Top 50 Best Places to Live in 2014 by Money Magazine, Bolingbrook is a diverse community with much to offer the sports enthusiast or nature lover.

Bolingbrook is at the interchange of Interstate Route 55 on the south, and the north/south extension of the Illinois Tollway system, I-355, on the east, allowing for easy access to Tri-State Tollways



I-294 and I-80. Presently, the District consists of 26.18 square miles with an estimated population of 76,758. In 2020, the Bolingbrook Park District celebrated its 50<sup>th</sup> anniversary with a mission of enhancing the community's quality of life. Within that mission, the District received the Illinois Distinguished Accredited Agency Award in 2015, an award that only the top 10% of park districts in the state receive based on Operational Excellence. In 2016, Bolingbrook Recreation and Aquatic Complex, Pelican Harbor, and Lifestyles Fitness Center celebrated its 20th anniversary, a long-standing service offering in the community. The District was awarded the IPRA Exceptional Workplace Award in 2018, recognition of commitment to employee wellness and health. On November 6, 2018, the District received an impressive 62.38% approval for a \$14,000,000 referendum. This referendum was developed with community input, and provides funding for expansion of BRAC, pathway connection, improvement to the Lazy River Island, 21 playground replacements and other capital asset replacement.

The District is made up of 1,107 acres of open space, 508 acres representing natural areas, and 50 parks and properties. The 50<sup>th</sup> property, Prairie Wetlands, was purchased at minimal cost in celebration of our 50<sup>th</sup> anniversary. The District has a 9-hole executive length golf course, 38 playgrounds, 44 soccer fields, 2 cricket fields, 49 baseball/softball fields, 7 football fields, and much more. Other amenities include a restaurant and banquet facility, a fitness center, an indoor/outdoor aquatic complex, a Leed Platinum nature center, and a trout farm.

The District experienced rapid growth in commercial, industrial and residential real estate development from the early 1990s through 2007. Much of that growth can be attributed to the proximity of the District to the City of Chicago. As Bolingbrook grew, the EAV experienced measurable growth as well. In 2009, as a result of the poor economy and housing market, the EAV began to decrease, hitting its low point in 2012. In 2015, Bolingbrook began to see growth in their EAV again. That growth trend has continued through 2020 as reflected in the following chart.

YEAR	ASSESSED VALUE	PERCENTAGE CHANGE
2020	\$2,315,461,164	4%
2019	\$2,223,123,963	3%
2018	\$2,162,958,157	6%
2017	\$2,046,521,064	5%
2016	\$1,939,853,219	6%
2015	\$1,827,027,979	3%
2014	\$1,767,343,401	01%
2013	\$1,768,358,872	-4%
2012	\$1,851,376,745	-11%
2011	\$2,051,825,246	-7%

#### LONG-TERM FINANCIAL PLANNING

The District has established a Cash Reserve Policy to ensure funds are available for future operating, emergency and cash flow needs. The District's funding goal is to maintain cash reserves of 25% of prior year operating revenue. In addition, the District maintains a Capital Asset Replacement Plan (CARP) which represents the current status of the capital replacement needs of the District. This comprehensive program lists all capital assets of the District, their location, original cost, useful life and replacement cost. This plan is updated annually prior to the budget cycle so that funding for capital replacements can be included in the budget cycle.

In 2015, the District developed a Fund Balance Policy to compliment the Cash Reserve Policy. The Fund Balance Policy provides the District with financial goals that will take several years to achieve. As the District works toward achieving the Fund Balance policy, the financial stability the Fund Balance Policy drives will further strengthen the District.

# MAJOR INITIATIVES

#### FOR THE YEAR:

2020 was the 50<sup>th</sup> Anniversary Celebration! 50 Years of fun, 50 years of beautiful parks and playgrounds, 50 years of award-winning facilities and fantastic family events, and 50 years of world class parks and recreation services. 2020 was all of those things. However, the pandemic forced us to pivot away from the planned celebration and focus on more critical operational adjustments.

**Finance** - Remained in good financial standing due to a comprehensive expense management program that addressed the suspension of traditional revenue streams.

LCSRA Transition/Merge with NWCSRA – Approved in 2019, LCSRA was initially scheduled to merge operations with Northern Will County Special Recreation Association on September 1, 2020. This merge allowed Bolingbrook Park District to expand special recreation offerings to the community while stepping back from the Administrative role it held with LCSRA. Due to the COVID-19 pandemic and shut down, NWCSRA requested that the merge happen earlier, July 1, 2020. District staff worked with NWCSRA staff to allow the merge to happen two months ahead of schedule. The entire transition went smoothly and allowed for summer programming to happen in all 4 communities.

**Community Wide Survey** – A Community Wide Survey was conducted and presented to the Board at the August 20 Board Meeting by the facilitator, Customer Life Cycle.

- The survey consisted of both qualitative study (focus groups) and a quantitative study (survey).
- More than 480 completed surveys were received via email or phone from a random sampling of residents.
- Primary objectives of the research include measuring perceptions of customer friendliness and service, awareness of/knowledge about current programs and facilities, needs and wants of the diverse Bolingbrook community, understanding how the COVID-19 pandemic had affected constituent views of the District, and understanding what constituents wanted from the District after the crisis of COVID-19 had passed.
- Organizational strengths included: customer service and instructor knowledge, strong satisfaction with the District, strong likelihood to use a District park or facility, strong recommendation for parks and programs, and strong feedback on value for their tax dollars.

#### **Recreation and Facilities Comprehensive Plan**

- In 2019 and throughout 2020, the Recreation and Facilities Leadership Team worked on a long range departmental strategic plan that initially covered the next three years. However, due to COVID-19, the focus of the entire District was to be adaptable to the ever-changing needs of the community. This plan was scaled back to a two-year plan with a goal to build on the knowledge and information accumulated from the past three years of operations and incorporate information from a community engagement process.
- The overall goal was financial sustainability for the recreation programs, facilities, and services with a strong focus on community needs. The 2021-2022 R&F Comprehensive Program Plan is a blueprint that outlines actions to maintain the highest-quality service delivery desired by the community in fiscally responsible manner.
- Each operational area within Recreation and Facilities has 2021 initiatives that they will be working toward. The 2022 initiatives are more of a mid-range goal that can be adjusted based on operational activity and environment. The plan will be implemented immediately and reported on quarterly.

#### **Other Operational Successes**

• The Illinois House of Representative and Illinois State Senate as well as IAPD honored Bolingbrook Park District for our 50th Anniversary. IAPD also honored Commissioners Hix and Vastalo for their years of service as Bolingbrook Commissioners.

- After pursuing COVID-19 relief through the Will County CARES Act, the District received \$84,824.28 for 2020. This funding covers expenses incurred due to added equipment, staffing, and supply expenses related to the COVID-19 pandemic.
- Implemented new registration modules through WebTrac to improve access by customers and encourage program registration. In addition, staff simplified the Resident ID registration and verification process.
- The District partnered with the Foundation for Bolingbrook Parks to fundraise to install an 80' flag pole on Frontage and Recreation Drive (along I-55). A 25' American Flag proudly waves on this lighted pole. We received donations from 21 different vendors including the concrete footing, electric, and installation. In total over \$20,000 was raised and no tax dollars were used for this project.
- The District successfully participated in PDRMA's pilot revamp of the Risk Management Review. We were one of

50 agencies participating in the program, providing feedback regarding changes. We did retain our Accreditation.

• Staff and the community came together to donate money toward Project Thanksgiving (dinners for Seniors) as well as collected and donated gifts to 127 Senior Citizens in three assisted living facilities in Bolingbrook.

# **Special Events**

- Lifestyles started the year with the Cheers to 50 Years event on January 11. The event featured an exclusive membership offer (first month's payment was just 50 cents).
- DanceForce hosted their annual DanceForce concert called "Legendary" at Bolingbrook High School on January 31 and February 1.
- Daddy Daughter Social took place on February 6 at the Levy Center in Bolingbrook. Ice Cream Sundaes were served along with an interactive DJ, Photo Booth and crafts. 114 attended.
- Winterfest was held at the Annerino Community Center on February 8. The weather was great and there were many smiling faces in attendance that day.
- The Preschool team held virtual graduations and drive through celebrations for their kiddos moving up to Kindergarten!
- The LifeStyles team created Parkie's Cares Virtual 5K Race, benefiting the AMITA Health Foundation. This first-time event had 101 participants!
- A portable movie screen was purchased, and the District offered three Drive in Movies at the Brooks Middle School. Proceeds went to the Foundation for Bolingbrook Parks.
- Four out of the six Wednesday Night Concerts were held at Village Hall on stage with no audience in attendance due to COVID-19 gathering protocols. However, the concerts were live streamed on Facebook, the Village Website, and Bolingbrook Community Television. An audience was permitted for the final two concerts (with distancing protocols).
- Rec and Facilities staff offered and participated in multiple virtual program offerings including dance classes, group fitness classes, trivia nights, dance parties, and a fun Reverse Father's Day Parade on June 20 with a home visit drive-by from Parkie the Pelican.
- Two Fishing derbies were held at Hidden Lakes (one of them a night time derby). In addition, Bolingbrook Park District held a free family fishing day at Hidden Lakes in conjunction with IPRA's Unplug Illinois Day on July 11.
- Also, on July 11, the District held its inaugural Family Bike Challenge. Participants met at BRAC to start the event and were given a map of all challenge locations. Participants had to complete as many challenges in the given 2-hour timeframe.
- Reptile Rockstars, was held July 29 where guests enjoyed a meet-and-greet with five of the facility's animal residents. This was the first of several Meijer sponsored partnership programs.
- Freaky Fun Friday returned to Hidden Oaks on October 16. In its fourth year, this festival included a Trick or Treat Trail supported by members of the Bolingbrook Area Chamber of Commerce. Hidden Oaks was also the site for the inaugural Pumpkin Shoot, held on November 1.
- Parkie's Pumpkin Patch was held on October 23 at Pelican Harbor Indoor. Participants swam, picked a pumpkin, and decorated it!

# FINANCIAL MANAGEMENT AND CONTROL

Management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the District are protected from loss, theft, or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable assurance that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

<u>Budgeting Controls</u>: Budgetary controls are maintained to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the District's governing body. Activities of the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Fund are included in the annual budget. Project-length financial plans are adopted for the capital projects funds. A budget is prepared for each fund; control is provided by verification of appropriation amounts prior to expenditures, as well as a monthly review of actual account activity in comparison to budget. Additional control is established through policies and procedures for all aspects of accounting practices of the Park District which includes the recording of receipts and disbursements of funds entrusted to the District.

As demonstrated by the statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

Management is responsible for preparing a Management's Discussion and Analysis of the District. This discussion is located right before the basic financial statements, providing an assessment of District finances for 2019, with comparisons to 2018.

<u>Independent Audit</u>: State statutes require an annual audit by independent certified public accountants. The District has selected the accounting firm of Sikich LLP. The auditor's report on the general-purpose financial statements and combining and individual fund statements and schedules are included in the financial section of this report.

<u>Awards</u>: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Bolingbrook Park District for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This was the twentieth consecutive year that the District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

<u>ACKNOWLEDGEMENTS:</u> The preparation of this report on a timely basis was made possible by the dedicated service of the Administrative Office and the cooperation of the other operating departments of the Park District. Each member of these departments has our sincere appreciation for the contributions made in the preparation of this report.

In closing, we would like to thank the Board of Commissioners for their interest and support in planning and conducting the operations of the District in a responsible and progressive manner.

Respectfully submitted,

Tricia Dubiel Superintendent of Business and Finance

Deborah Chase Director of Business and Technology

Ron Oestreich Executive Director

FINANCIAL SECTION



1415 West Diehl Road, Suite 400 Naperville, IL 60563 630.566.8400

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# **INDEPENDENT AUDITOR'S REPORT**

Members of the Board of Commissioners Bolingbrook Park District Bolingbrook, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Bolingbrook Park District, Bolingbrook, Illinois (the District) as of and for the year ended December 31, 2020, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Bolingbrook Park District, Bolingbrook, Illinois as of December 31, 2020, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Sikich LLP

Naperville, Illinois June 4, 2021

# GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

MANAGEMENT'S DISCUSSION AND ANALYSIS

# Bolingbrook Park District Management's Discussion and Analysis

# Introduction

The Bolingbrook Park District's (District's) management discussion and analysis (MD&A) provides an overview of the District's financial performance for the year ended December 31, 2020. This analysis focuses on current year activities and operations, which should be read in combination with the transmittal letter and the District's basic financial statements that follow.

# **Financial Highlights**

- The District's total assets/deferred outflows exceeded total liabilities/deferred inflows at the close of the most recent fiscal year by \$50.2 million, which represents an overall decrease of \$68,345 from the previous year's balance of \$50.2 million.
- At December 31, 2020, the District's governmental funds reported combined ending fund balances of \$11.9 million, a decrease of \$6.3 million from the prior year. In February 2019, \$14 million of referendum bonds were issued to fund a five-year project plan. During 2020, capital outlay of \$7.0 is the main attribute of the fund balance decrease.
- During 2020, the District navigated through state mandated facility closures followed by mandated program participation reductions due to the COVID-19 pandemic. As a result, charges for services decreased 48% from the prior year. The District offset this loss in revenue with a comprehensive expense management program which minimized the operational loss and impact to fund balance.
- On July 1, 2020, Lily Cache Special Recreation Association (LCSRA) transitioned to the Northern Will County Special Recreation Association (NWCSRA) to expand available services for the special recreation community. During 2020, \$491,401 of fund balance was released to NWCSRA to dissolve LCSRA and comply with the newly established multi-community agreement.

# Using this Annual Report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 4-6) provide information about the activities of the District as a whole and present a longer term view of the District's finances. Fund financial statements begin on page 7. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operation in more detail than the government-wide statements by providing financial information about activities for which the District acts solely as trustee or agent for those outside of the government.

#### Using this Annual Report – Continued

#### **Government-wide Financial Statements**

The government-wide statements are designed to provide readers with a broad overview of the District's finances. The two government-wide financial statements, Statement of Net Position and Statement of Activities represent an overview of the District as a whole, separating its operations between governmental and business-type activities. The District reports only governmental activities. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The *Statement of Net Position* presents information on all of the District's assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Additionally, one would need to evaluate non-financial factors, such as the changes in the District's property tax base, the condition of parks and facilities, satisfaction of stakeholders, and other information beyond the scope of this report to make a more complete assessment of whether the District as a whole has improved.

The *Statement of Activities* presents changes in the District's net position during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. This statement simplifies the user's analysis to determine what extent programs are self-supporting and/or subsidized by general revenues.

The governmental activities of the District are principally supported by taxes, charges for services and intergovernmental revenues, such as grants. Governmental activities include general government and recreation.

The government-wide financial statements are presented on pages 4-6 of this report.

#### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements more familiar. The focus is on Major Funds, rather than (the previous model's) fund types.

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

# Using this Annual Report – Continued

#### Fund Financial Statements – Continued

The District reports one type of fund:

*Governmental funds* are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

Budgetary comparison schedules are included in the required supplementary information for the General Fund and major special revenue funds. Budgetary comparison schedules for other special revenue funds can be found in a later section of this report. These schedules demonstrate compliance with the District's adopted annual appropriated budget.

The basic governmental fund financial statements are presented on pages 7-12 of this report.

#### Notes to the Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 13 of this report.

#### **Required Supplemental Information (RSI)**

Following the Basic Financial Statements are budgetary comparison schedules for the General Fund and major special revenue funds with legally adopted budgets, as well as information for the District's retirement fund, IMRF, and the District's net other postemployment benefit plan. These schedules demonstrate compliance with the District's adopted annual appropriated budget and can be found on pages 42-48.

#### Using this Annual Report – Continued

#### **Other Supplemental Information**

Combining statements for the nonmajor funds and budgetary comparison schedules for the funds not presented in the required supplementary information can be found starting on page 49.

#### **Government-Wide Financial Analysis**

**Statement of Net Position**. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The District's net position decreased \$68,345 or .14% from the prior year's net position of \$50.23 million.

		Net Posit	ion
		2020	2019
Current Assets	\$	25,412,299	31,484,888
Capital Assets		68,255,504	63,604,342
Total Assets		93,667,803	95,089,230
Deferred Outflows	_	2,252,421	3,166,637
Total Assets/Deferred Outflows		95,920,224	98,255,867
Long-Term Debt Outstanding		29,385,791	32,406,821
Current Liabilities		4,196,481	3,651,729
Total Liabilities		33,582,272	36,058,550
Deferred Inflows		12,174,354	11,965,374
Total Liabilities and Deferred Inflows		45,756,626	48,023,924
Net Position			
Net Investment in Capital Assets		44,232,291	44,568,374
Restricted		2,697,520	2,625,220
Unrestricted		3,233,787	3,038,349
Total Net Position		50,163,598	50,231,943

The District's assets/deferred outflows exceeded liabilities/deferred inflows by \$50.16 million at December 31, 2020. The largest portion of the District's net position at 88.22% is its net investment in capital assets (net of related debt). Of the District's \$68.26 million in capital assets, \$27.52 million is non-depreciable assets (land and works of art) and \$40.7 million is depreciable assets (buildings, land improvements, equipment and vehicles), net of accumulated depreciation.

#### Government-Wide Financials Analysis - Continued

The District's restricted net position of \$2.70 million for governmental activities represents legal or contractual obligations on how the assets may be expended. Of the \$2.70 million, \$2.67 million is restricted for special levies, and \$38,426 is restricted for future debt service.

The end of year total net position of \$50.164 million reflects a decrease of \$68,345 from the beginning net position balance of \$50.23 million. During the year, the District retired \$1.843 million of debt. Capital asset activity for the year resulted in an overall increase of \$4.65 in net position, as \$6.7 million in new assets were added, net of disposals, and \$1,948,661 million in depreciation expense was recorded.

The following condensed financial information was derived from the government-wide Statement of Activities and reflects how the District's net position changed during the fiscal year:

	Change in Net Position	
	2020	2019
Revenues		
Program Revenues		
Charges for Services	\$ 4,200,785	8,120,912
Operating Grants/Contributions	333,463	463,465
Capital Grants/Contributions	115,687	215,989
General Revenues		
Property Taxes	11,223,279	11,192,475
Intergovernmental	64,410	402,475
Gain on sale of assets	54,451	
Investment Income	261,701	498,256
Miscellaneous	49,561	92,949
Total Revenues	16,303,337	20,986,521
Expenses		
General Government	6,467,066	8,535,571
Recreation	7,266,188	8,864,339
Golf Course	1,459,601	1,768,537
Interest on Long-Term Debt	1,178,827	1,475,749
Total Expenses	16,371,682	20,644,196
Change in Net Position	(68,345)	342,325
Net Position - Beginning	50,231,943	49,889,618
Net Position - Ending	50,163,598	50,231,943

#### MD&A 5

#### **Governmental Activities**

The cost of all governmental functions in 2020 totaled \$16.37 million. Revenues to fund governmental activities totaled \$16.30 million; \$4.20 million from those who directly benefited from these activities, \$11.22 million was from taxes. Revenues from grants, donations, interest income, gain on sale of assets and miscellaneous totaled \$879,273.

The following table graphically depicts the major revenue sources of the District. It depicts very clearly the reliance of property taxes and charges for services to fund governmental activities. The state mandated pandemic restrictions on facilities and participation decreased charges for services to 26% of the revenue base for governmental activities in comparison to 39% in 2019.





The Revenue and Expense Table compares governmental revenue and expenses for 2020.

# **Fund Financial Analysis**

# **Governmental Funds**

Governmental funds are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$11,902,252. Of this balance, \$1,044,440 is unassigned, indicating availability for continuing the District's operations. The total ending fund balances of governmental funds shows a decrease of \$6,254,573 from the prior year. This is mainly due to capital outlay of \$6,954,258 as the District works through a five-year capital project plan.

The District continues to focus on maintaining world class parks and recreation facilities for the community. To ensure the District would meet the needs of the community, an education and input process took place as a part of the referendum project.

- The 2013 strategic plan included several points of community input
- Discussion with the community in 2014, 2016 and 2017 to prioritize new and replacement capital projects.
- A referendum for \$14 million in bonds was presented to the community on the November 6, 2018 election ballot. The voters passed the referendum by 62.38% and the District issued bonds in February 2019.

The proceeds fund:

- Replacement of 21 playgrounds
- Completion of the Lily Cache Greenway pathway connection
- Expansion of the Bolingbrook Recreation and Aquatic Complex
- Enhancement of Lazy River Island at Pelican Harbor
- Capital asset and infrastructure replacement

The issuance of tax-exempt bonds obligated the district to spend 85% of the proceeds within three years of issuance. In spite of mandated facility closures, the District had an obligation to continue the referendum projects and focused on the budgeted project plan. At the end of 2020 funds restricted and assigned for capital projects totaled \$6,194,509.

During 2019, the Board of Commissioners entered into an agreement with the Northern Will County Special Recreation Association (NWCSRA) to expand special recreation services, leading to approval of the dissolution of the Lily Cache Special Recreation Association (LCSRA). NWCSRA is a traditional multi-community special recreation association, providing year-round recreation programs and services for children, teens and adults with special needs and abilities. In 2020 the District released \$491,401 of accumulated fund balance to NWCSRA as part of this transition. The special recreation fund is a nonmajor governmental fund and the LCSRA dissolution decreased the governmental funds ending fund balance by \$491,401.

## Fund Financial Analysis – Continued

The District has been addressing the struggling golf and restaurant operations at Ashbury's at Boughton Ridge Golf Course. During 2016, the District contracted with Kemper Sports Management, Inc. to serve as the third-party management company over these operations. Kemper Sports has a proven service and revenue generation model, national purchasing agreements that will save on expenditures, and a successful staff management system. They took over management of these facilities on July 1, 2016. Even with expense management, the golf course fund continues to operate at a deficit of \$344,006 in 2020.

In 2017, the Park Board of Commissioners passed a resolution giving direction on an annual basis, for the District to assess the operations of the Golf Course Fund to determine if transfers of unrestricted funds must be made to cover deficit fund balance. In 2020 a transfer of \$481,756 was made from the General Fund to the Golf Course Fund. This transfer cured the negative fund balance in the Golf Course Fund bringing the fund balance to zero.

#### **Major Governmental Funds**

The General, Recreation, Golf Course, Debt Service and Capital Projects funds are the primary operating funds of the District. The General, Recreation and Golf Course funds were impacted by the state mandated closures and restrictions on facilities and program participation. There were significant decreases in charges for services revenue offset by a reduction in operating expense, payroll and transfers to the capital fund. These efforts were strategic in minimizing the impact on fund balance. While all business areas were affected by the pandemic, aquatics, fitness, and golf were most adversely affected. The District views all three of these areas as services to the community, so in spite of financial losses, these facilities were kept open as was allowed to provide recreational outlets to the community during a very difficult time.

The General Fund balance as of December 31, 2020 was \$6,096,187, an increase of \$1,030,922 from the prior year. This is mainly due to an increase of \$187,044 in property tax receipts and expense reductions in payroll of \$244,182, employee benefits of \$107,574, supplies of \$100,029 and equipment, maintenance and repairs of \$180,756.

The Recreation Fund balance as of December 31, 2020 was a deficit of \$2,284,248 which was a decrease of \$1,133,570 from the prior year deficit balance of \$1,170,678. The fund experienced a 68% decrease in charges for services or \$3.3M from the prior year receipts. The expense management program resulted in a 37% decrease in recreation expenditures of \$2.5M over the prior year. With closures and participation restrictions, all pass memberships were cancelled and the majority of programs were cancelled or indefinitely postponed. Those programs that were held were at a greatly reduced participant count to meet group size limitations. Even with stringent expense management, many of the program areas were well under budget expectations.

The focus for 2021 will be on finding new and innovative solutions to bring back the customer base and increase participation.

#### Major Governmental Funds – Continued

The Capital Projects Fund balance decreased by \$6.23 million to \$6,194,509 mostly due to the Capital outlay of \$6,718,102 per the five-year capital project plan for the 2019 referendum.

The Debt Service Fund balance as of December 31, 2020 was \$38,426 an increase of \$705 from the prior year. The District retired principal of \$1,825,000 and paid interest and fees of \$1,087,462.

# **General Fund Budgetary Highlights**

Actual revenues for the year of \$6,836,290 were higher than budgeted revenues of \$6,575,224 by \$261,066. The District budgeted conservatively for taxes and received \$195,707 more than budgeted property tax in this fund. Actual expenditures for the year of \$5,099,681 were 19% lower than budgeted expenditures of \$6,291,599 by \$1,191,878. This was mainly due to a savings in payroll of \$602,600, health insurance expense of \$109,919 and supplies of \$188,198.

# **Capital Asset and Debt Administration**

#### **Capital Assets**

The District's investment in governmental capital assets as of December 31, 2020 was \$69,255,504 (net of accumulated depreciation) as reflected in the following table.

	Capital Assets	
	2020	2019
Land	\$ 27,320,571	27,320,571
Works of Art	56,050	56,050
Construction In Progress	143,156	1,171,772
Buildings	48,941,464	43,447,454
Land Improvements	13,513,303	12,609,808
Equipment	8,480,733	7,626,855
Vehicles	874,586	1,012,585
Accumulated Depreciation	(31,074,359)	(29,640,753)
Total	68,255,504	63,604,342

# Capital Asset and Debt Administration – Continued

Major capital asset events during the fiscal year included:

- Expansion to Bolingbrook Recreation & Aquatic Complex including a new entrance to the facility, reconfiguration and expansion of fitness and aquatic locker rooms, five new family changing rooms, and new multi-purpose program space
- Enhancement of the Lazy River Island at Pelican Harbor Outdoor Aquatic Park. A bridge connects the island to the rest of the park. Features include a shelter, and four shaded areas with tables and benches for additional seating.
- Replaced playgrounds in Indian Chase Meadows Park, River Bend Park, Central Park, Remington Park which includes an outdoor fitness area, and Indian Boundary Park
- Partnered with the Foundation for Bolingbrook Parks to fundraise to install an 80' flag pole on Frontage and Recreation Drive (along I-55). A 25' American Flag proudly waves on this lighted pole. The District received donations from 21 different vendors including the concrete footing, electric, and installation. In total over \$20,000 was raised and no tax dollars were used for this project
- StrikeGuard Lightning Detection system was installed at the Annerino Community Center, Pelican Harbor, Lily Cache Sportsfields East Campus, and Indian Boundary Park
- The 23-year-old gymnasium curtains at the Recreation and Aquatic Complex were replaced with a royal blue to match the finished décor of the expansion project
- Replaced key switches that controlled both gym curtains and hoops at the Recreation and Aquatic Complex that were original from when the building was built in 1996
- Completed the Hidden Lakes Master Plan, installed 9 additional aerators, installed a fresh water well, and worked with the quarry to remove the feed pipe across the DuPage River
- Replaced Lifestyles Strength Equipment
- Replaced VGB pool drain covers
- Indian Boundary field #5 renovation
- Upgraded 3 pool room heaters
- Pump and motor replaced in well at golf course
- Resurfaced and crack filled 3 courts
- Sealed exterior block at Annerino and Buildings & Grounds
- Upgraded 1 mower, 1 tractor, 1 trailer and 2 trucks
- Replaced valves in compound pit and filter room
- Wireless infrastructure upgrade
- Upgraded VOIP phone system and reporting server
- Network UPS system upgrade
- Replacement of 2 servers with storage area network, 31 desktops and laptops, large format printer and computer irrigation system at golf course

Additional detailed information on capital assets can be found on page 23.

#### **Debt Administration**

As of December 31, 2020, the Park District governmental-type debt outstanding was \$27.86 million, compared to \$29.67 million the previous year, a decrease of \$1.83 million. Retirement of \$1,740,000 in General Obligation Bonds and \$85,000 of Debt Certificates. Additional detailed information on long term debt can be found on pages 25 - 29.

	Governmental		
	 Activities		
	 2020	2019	
General Obligation Bonds	\$ 22,920,000	24,660,000	
Debt Certificates	 4,940,000	5,025,000	
Total	 27,860,000	29,685,000	

#### **Economic Condition and Outlook - ALL**

The 2021 fiscal year operating budget is \$18,375,449 which represents a 4.91% decrease over the fiscal year 2020 operating budget. The 2021 fiscal year capital budget is \$3,219,743 a 48.16% decrease compared to fiscal year 2020. As we progress in the five-year referendum project plan, the capital budget will continue to decrease as funds are spent. The District is thankful for the support of the community and looks forward to completing the new projects and continued maintenance of world class parks and facilities.

The operational, debt service and capital components of the 2021 budget total \$24,522,407, a 13.8% decrease from the budgeted \$28,446,903 for fiscal year 2020.

The District's 2020 equalized assessed valuation increased 4% and is currently \$2.3 billion. The 2021 budget reflects a 1.72% or \$186,928 decrease in budgeted property tax revenue. This is mainly due to a decrease in funding for ADA capital projects which is associated with the special recreation portion of the levy.

The capital budget focus is on referendum projects, necessary capital asset replacement and safety enhancements. The upcoming year includes capital improvements such as:

- Replacement of BRAC Aerobics Room flooring
- Replacement of ACC New Multi-Purpose Room flooring
- Replacement of Lifestyles Selectorized equipment
- Fuel Tank Replacement
- Replacement of Outdoor Pelican Harbor Bathhouse flooring
- Construction of the Annerino Sensory Room
- Playground Replacements at Ivanhoe, The Forest, Drafke, and Plimmer Parks
- Lightning Detection Installation at Bulldog and Remington Parks

# **Economic Condition and Outlook** – Continued

- Replace BRAC Dance Room flooring
- Central Park Asphalt replacement
- ADA park improvements
- Park/Facility sealcoating
- Pump irrigation for golf course well
- Design and Develop the Century Park OSLAD Grant
- Design and Develop the Bike Trails at Prairie Path Wetlands and Drafke Park
- Fire Suppression System in Annerino Server Room
- Network Switch Upgrade
- Website replacement
- Replacement of 17 desktops and 12 laptops

Many trends and economic factors can affect the future operations of the Park District, which are considered during budgeting and long-range planning. The Recreation and Facilities Department is developing a Strategic Plan to drive forward improvements in programming and better utilization of space. The District continues to focus on maintenance of existing facilities and open spaces. With aging facilities, the \$14 million referendum bonds will allow the District to continue to maintain world class facilities, parks and infrastructure.

The COVID-19 outbreak has caused major business disruption through mandated closures and group size restrictions. The District's focus has been on financial stability, and this pandemic was a true test of our fiscal strength. While the District was certainly affected by the loss of revenues, responding with sensible expense management allowed the organization to maintain financial stability. This experience revealed weaknesses in operations. With strategic planning, these weaknesses will be focused on and improved, building a better and stronger future.

#### **Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances, comply with finance related laws and regulations and demonstrate the District's commitment to public accountability. If you have any questions about this report or would like to request additional information, please contact Tricia Dubiel, Superintendent of Business and Finance, Bolingbrook Park District, 201 Recreation Drive, Bolingbrook, Illinois, 60440.

**BASIC FINANCIAL STATEMENTS** 

#### BOLINGBROOK PARK DISTRICT BOLINGBROOK, ILLINOIS

#### STATEMENT OF NET POSITION

December 31, 2020

	Governmental Activities
ASSETS	
Cash and investments	\$ 13,807,889
Receivables (net, where applicable,	φ 13,007,002
of allowances for uncollectibles)	
Property taxes	11,353,109
Accounts	50,695
Accrued interest	72,911
Prepaid expenses	86,086
Inventory	41,609
Capital assets not being depreciated	27,519,777
Capital assets (net of	
accumulated depreciation)	40,735,727
Total assets	93,667,803
DEFERRED OUTFLOWS OF RESOURCES	
Pension items - IMRF	1,145,522
Unamortized loss on refunding	1,106,899
Total deferred outflows of resources	2,252,421
Total assets and deferred outflows of resources	95,920,224
LIABILITIES	
Accounts payable	1,904,310
Accrued payroll	110,253
Other payables	138,608
Unearned revenue	3,767
Noncurrent liabilities	
Due within one year	2,039,543
Due in more than one year	29,385,791
Total liabilities	33,582,272
DEFERRED INFLOWS OF RESOURCES	
Deferred revenue - property taxes	11,353,109
Pension items - IMRF	821,245
Total deferred inflows of resources	12,174,354
Total liabilities and deferred inflows of resources	45,756,626

(This statement is continued on the following page.)
## STATEMENT OF NET POSITION (Continued)

December 31, 2020

	Governmental Activities
NET POSITION	
Net investment in capital assets	\$ 44,232,291
Restricted nonexpendable for	
Working cash	602,643
Restricted expendable for	
Liability insurance	199,500
Museum	247,352
Special recreation	641,496
Audit	57,951
Illinois Municipal Retirement	382,447
Social Security	426,405
Paving and lighting	59,698
Police protection	41,602
Debt service	38,426
Unrestricted	3,233,787
TOTAL NET POSITION	\$ 50,163,598

#### STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2020

FUNCTIONS/PROGRAMS	Expenses		P Charges or Services	Net (Expense)Revenue andChange inNet PositionGovernmentals				
PRIMARY GOVERNMENT								
Governmental Activities								
General government	\$ 6,467,066	\$	-	\$	-	\$ -	\$	(6,467,066)
Recreation	7,266,188		3,290,416		333,463	115,687		(3,526,622)
Golf course	1,459,601		910,369		-	-		(549,232)
Interest	 1,178,827		-		-	-		(1,178,827)
Total governmental activities	 16,371,682		4,200,785		333,463	115,687		(11,721,747)
TOTAL PRIMARY GOVERNMENT	\$ 16,371,682	\$	4,200,785	\$	333,463	\$ 115,687	,	(11,721,747)
			neral revenue 'axes	es				
		1	Property					11,223,279
		Ŀ	tergovernme	ante	1			64 410

Property	11,223,279
Intergovernmental	64,410
Gain on sale of assets	54,451
Investment income	261,701
Miscellaneous	 49,561
Total	 11,653,402
CHANGE IN NET POSITION	(68,345)
CHARGE IN NET POSITION	(00, 5+5)
NET POSITION, JANUARY 1	 50,231,943
NET POSITION, DECEMBER 31	\$ 50,163,598

See accompanying notes to financial statements.

#### BALANCE SHEET GOVERNMENTAL FUNDS

December 31, 2020

ASSETS	General	Recrea	ition	Golf	Debt Service		Capital rojects	Go	Other wernmental Funds	Total Governmental Funds
Cash and investments	\$ 4,416,15	\$	- \$	18,796	\$ 39,168	3 \$	6,911,547	\$	2,422,224	\$ 13,807,889
Receivables (net, where applicable, of allowances for uncollectibles)										
Property taxes	5,127,73	2.00	8,111	_	2,641,279	)	-		1,575,987	11,353,109
Accounts	21,09	<i>,</i>	3,731	6,955	_,0 . 1 , _ / >		18,912		-	50,695
Accrued interest	2,12		-	-	-		70,783		-	72,911
Advance to other funds	1,838,33	5	-	-	-		-		-	1,838,336
Prepaid items	68,99	1	9,790	7,051	-		248		-	86,086
Inventory			2,246	38,936	-		-		427	41,609
TOTAL ASSETS	\$ 11,474,44	\$ 2,02	3,878 \$	71,738	\$ 2,680,447	7 \$	7,001,490	\$	3,998,638	\$ 27,250,635

	General	Recreation	Golf	Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ 167,863	\$ 338,905 \$	\$ 24,591	\$ 742	\$ 806,981	\$ 565,228	\$ 1,904,310
Accrued payroll	78,895	25,521	5,792	-	-	45	110,253
Other payables	-	97,253	41,355	-	-	-	138,608
Unearned revenues	3,767	-	-	-	-	-	3,767
Advance from other funds		1,838,336	-	-	-	-	1,838,336
Total liabilities	250,525	2,300,015	71,738	742	806,981	565,273	3,995,274
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	5,127,732	2,008,111	-	2,641,279	-	1,575,987	11,353,109
Total deferred inflows of resources	5,127,732	2,008,111	-	2,641,279	-	1,575,987	11,353,109
Total liabilities and deferred inflows of resources	5,378,257	4,308,126	71,738	2,642,021	806,981	2,141,260	15,348,383
FUND BALANCES							
Nonspendable	1,907,333	12,036	45,987	-	248	427	1,966,031
Restricted							
Liability insurance	199,500	-	-	-	-	-	199,500
Working cash	602,643	-	-	-	-	-	602,643
Museum	-	-	-	-	-	247,352	247,352
Special recreation	-	-	-	-	-	641,496	641,496
Audit	-	-	-	-	-	57,951	57,951
IMRF	-	-	-	-	-	382,447	382,447
Social Security	-	-	-	-	-	426,405	426,405
Paving and lighting	-	-	-	-	-	59,698	59,698
Police	-	-	-	-	-	41,602	41,602
Debt service	-	-	-	38,426	-	-	38,426
Capital projects	-	-	-	-	4,029,494	-	4,029,494
Assigned for capital projects	-	-	-	-	2,164,767	-	2,164,767
Unassigned (deficit)	3,386,711	(2,296,284)	(45,987)	-	-	-	1,044,440
Total fund balances (deficit)	6,096,187	(2,284,248)	-	38,426	6,194,509	1,857,378	11,902,252
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 11,474,444	\$ 2,023,878	\$ 71,738	\$ 2,680,447	\$ 7,001,490	\$ 3,998,638	\$ 27,250,635

See accompanying notes to financial statements. - 8 -

# RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

December 31, 2020

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 11,902,252
Amounts reported for governmental activities in the statements of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	68,255,504
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	324,277
Long-term liabilities, including bonds payable and accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	
Net pension liability - IMRF	(1,134,476)
Total OPEB liability	(717,469)
Compensated absences payable	(416,561)
General obligation bonds	(22,920,000)
Debt certificates	(4,940,000)
Premium	(1,296,828)
Loss on refunding	 1,106,899
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 50,163,598

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2020

	 General	R	Recreation	Golf	Debt Service	Capital Projects	Go	Other overnmental Funds	Go	Total vernmental Funds
REVENUES										
Property taxes	\$ 4,998,175	\$	1,491,349	\$ -	\$ 2,631,410	\$ -	\$	2,102,345	\$	11,223,279
Intergovernmental	64,410		-	-	-	-		-		64,410
Charges for services	1,610,046		1,571,443	910,369	-	-		138,526		4,230,384
Investment income	63,166		-	-	1,432	189,988		7,116		261,702
Grants and donations	56,943		35,979	12,796	-	95,255		26,077		227,050
Contributions	-		-	-	-	-		192,500		192,500
Miscellaneous	 43,550		4,548	1,461	-	-		2		49,561
Total revenues	 6,836,290		3,103,319	924,626	2,632,842	285,243		2,466,566		16,248,886
EXPENDITURES										
Current										
General government	5,099,683		-	-	-	-		891,023		5,990,706
Recreation	-		4,154,421	-	-	-		1,275,066		5,429,487
Golf course	-		-	1,268,632	-	-		-		1,268,632
Capital outlay	-		-	-	-	6,718,102		236,156		6,954,258
Debt service										
Principal retirement	-		-	-	1,825,000	-		-		1,825,000
Interest	 -		-	-	1,087,462	2,365		-		1,089,827
Total expenditures	 5,099,683		4,154,421	1,268,632	2,912,462	6,720,467		2,402,245		22,557,910
EXCESS (DEFICIENCY) OF REVENUES										
OVER EXPENDITURES	 1,736,607		(1,051,102)	(344,006)	(279,620)	(6,435,224)		64,321		(6,309,024)

					D.14	0	C	Other	C	Total
	 General	]	Recreation	Golf	Debt Service	Capital Projects	G	overnmental Funds	Go	overnmental Funds
<b>OTHER FINANCING SOURCE (USES)</b>										
Transfers in	\$ -	\$	-	\$ 619,506	\$ 280,325	\$ 154,863	\$	-	\$	1,054,694
Transfers (out)	(705,685)		(62,468)	(275,500)	-	-		(11,041)		(1,054,694)
Proceeds from sale of capital assets	 -		-	-	-	54,451		-		54,451
Total other financing sources (uses)	 (705,685)		(62,468)	344,006	280,325	209,314		(11,041)		54,451
NET CHANGE IN FUND BALANCES	1,030,922		(1,113,570)	-	705	(6,225,910)	)	53,280		(6,254,573)
FUND BALANCES (DEFICIT), JANUARY 1	 5,065,265		(1,170,678)	_	37,721	12,420,419		1,804,098		18,156,825
FUND BALANCES (DEFICIT), DECEMBER 31	\$ 6,096,187	\$	(2,284,248)	\$ _	\$ 38,426	\$ 6,194,509	\$	1,857,378	\$	11,902,252

## RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2020

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (6,254,573)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, they are capitalized and depreciated in the statement of activities	6,747,177
Sales of capital assets are reported as a proceed in governmental funds but as a gain (loss) from sale on the statement of activities	(147,354)
The repayment of the principal portion of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	1,825,000
Certain items are reported as interest expense on the statement of activities Amortization of bond premiums Amortization of gain or loss on refunding	101,495 (190,495)
Some expenses in the statement of activities (e.g., depreciation) do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds Depreciation	(1,948,661)
The change in the Illinois Municipal Retirement Fund net pension liability is not a source or use of financial resources	1,129,725
The change in deferred inflows and outflows of resources for the Illinois Municipal Retirement Fund is reported only on the statement of activities	(1,181,551)
The change in compensated absences payable is shown as an expense on the statement of activities	(102,755)
The change in other postemployment benefit payable is reported as an expense on the statement on activities	 (46,353)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (68,345)

See accompanying notes to financial statements.

## NOTES TO FINANCIAL STATEMENTS

December 31, 2020

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Bolingbrook Park District, Bolingbrook, Illinois (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

## a. Reporting Entity

The District was organized on August 11, 1970. It is duly organized and existing under the provisions of the laws of the State of Illinois. The District is operating under the provisions of the Park District Code of the State of Illinois approved July 8, 1947 and under all laws amendatory thereto. The District operates under a commissioner-director form of government and provides a variety of recreational facilities, recreational programs, park management, capital development and general administration.

The accompanying basic financial statements present the District only since the District does not have component units. The District has a separately elected board, the power to levy taxes, the authorization to expend funds, the responsibility to designate management and the ability to prepare and modify the annual budget and issue debt. Therefore, the District is not included as a component unit of any other entity.

#### b. Fund Accounting

The District uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified as governmental funds.

Governmental funds are used to account for all of the District's general activities, including the collection and disbursement of restricted or committed monies (special revenue funds), the acquisition or construction of general capital assets (capital projects funds) and the servicing of general long-term debt (debt service funds). The General Fund is used to account for all activities of the general government not accounted for in some other fund.

### c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of material interfund activity has been eliminated from these statements except for interfund services provided and used. Governmental activities are supported by taxes, program revenues and intergovernmental revenues.

The statement of activities reports both the gross and net cost of each of the District's functions (general government, recreation, etc.). The functions are supported by general government revenues (property taxes, certain intergovernmental revenues, interest income, etc.). The statement of activities reduces gross expenses (including depreciation) by related program revenues, which include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (property and intergovernmental taxes, charges for services, interest income, etc.). The District does not allocate indirect costs. An administrative and maintenance service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, maintenance of buildings, grounds and natural areas).

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. It accounts for all revenues and expenditures of the District which are not accounted for in other funds.

### c. Government-Wide and Fund Financial Statements (Continued)

The District reports the following major governmental funds (Continued):

The Recreation Fund is used to account for the operations related to the Recreation Department; including operations of general recreation, recreation programs, events and services, after school care, summer camp, athletics, gymnastics, dance, preschool, early childhood, aquatics and fitness. Financing is provided by user fees and a specific annual tax levy.

The Golf Course Fund is used to account for the operation and maintenance for the Boughton Ridge golf course and Ashbury's at Boughton Ridge. Operations include a 9-hole golf course; pro-shop, restaurant and banquet facility. Financing is provided by committed user fees and transfers from other funds, as necessary. The District is voluntarily reporting the Golf Course as a major fund.

The Debt Service Fund is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, equipment and capital asset replacement.

## d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period, usually 60 days. The District recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Those revenues susceptible to accrual are property taxes, interest revenue and charges for services.

In applying the susceptible to accrual concept to intergovernmental revenues (i.e., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the District; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

The District reports unavailable/deferred revenue and unearned revenue on its financial statements. Unavailable/deferred revenues arise when a potential revenue does not meet the measurable, and available or earned criteria for recognition in the current period. Unearned revenues arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the District has a legal claim to the resources, the deferred inflow of resources for unavailable/deferred revenue or the liability for unearned revenue is removed from the financial statements and revenue is recognized.

e. Cash and Investments

Cash represents cash and cash equivalents which include cash on hand demand deposits and cash with fiscal agent.

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

#### f. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the governmental fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

## g. Interfund Transactions

Interfund services transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

h. Inventories

Inventories are valued at cost. Cost has been determined using the first-in/first-out (FIFO) method. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased.

i. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses.

j. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### k. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the applicable columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Additions, improvements and other capital outlays that significantly extend the useful like of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Donated capital assets are recorded at acquisition value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

	Years
Buildings	25-65
Land improvements	10-20
Equipment	3-20
Vehicles	5-10

## 1. Accumulated Unpaid Vacation and Sick Leave

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement.

All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## m. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities/fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses in the current period.

### m. Long-Term Obligations (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## n. Fund Balances/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the District. Committed fund balance is constrained by formal actions of the District's Board of Commissioners, which is considered the District's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Commissioners' intent to be used for specific purposes but are neither restricted nor committed. The authority to assign fund balance is delegated by the Board of Commissioners. Any residual fund balance in the General Fund is reported as unassigned. Deficit fund balances of other governmental funds are also reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the District considers committed funds to be expended first followed by assigned and then unassigned funds.

The District has established a minimum fund balance reserve policy that states that the General, the Recreation, the Golf Course, the Museum, the Special Recreation, the Illinois Municipal Retirement, the Social Security, the Paving and Lighting and the Police funds should maintain a minimum unrestricted fund balance equal to five to eight months of operating expenditures. The Debt Service Fund minimum fund balance should represent the amount needed for the following fiscal year January bonded debt payments. The unrestricted fund balance of the Audit Fund should represent one and two-thirds of the audit expenditures.

#### n. Fund Balances/Net Position (Continued)

In the government-wide financial statements, restricted net position are legally restricted by outside parties for a specific purpose. Net investments in capital assets represents the District's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset. The District's fund balance policy defines spending constraints in addition to the legal restrictions and the District's assignments as follows:

	,	Non- Spendable	1	Restricted	Assigned	Unassigned
		spenduere	-		100181104	Chubbigheu
General	\$	1,907,333	\$	802,143	\$ -	\$ 3,384,753
Recreation		12,036		_	-	(2,316,470)
Golf course		45,987		-	-	(45,987)
Debt service		-		38,424	-	-
Capital projects		-		4,026,716	2,165,014	-
Nonmajor		427		1,859,737	-	-
TOTAL	\$	1,965,783	\$	6,727,020	\$ 2,165,014	\$ 1,022,296

#### o. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## p. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the District has delayed the implementation of GASB Statement No. 87, *Leases*, to December 31, 2022.

## 2. DEPOSITS AND INVESTMENTS

The District categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

## 2. DEPOSITS AND INVESTMENTS (Continued)

The District's investment policy authorizes the District to invest in all investments allowed by Illinois Compiled Statutes (ILCS). These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds (created by the Illinois State Legislature under the control of the State Comptroller that maintains a \$1 per share value which is equal to the participants fair value). The District's investment policy does limit their deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance.

It is the policy of the District to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the District and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, liquidity, rate of return, diversification and general performance.

The District maintains a cash and investment pool that is available for use by all funds. In addition, investments are separately held by several of the District's funds.

a. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair value of the funds secured, with the collateral held by the District or an independent third party in the District's name.

b. Investments

The following table presents the investments and maturities of the District's debt securities as of December 31, 2020:

		_	Investment Maturities (in Years)										
Investment Type	Fair	Value	Less	s than 1	1-5			6-10	Greater than				
U.S. Treasury	\$1,	615,137	\$	994,178	\$	620,959	\$		-	\$	_		
TOTAL	\$1,	615,137	\$	994,178	\$	620,959	\$		-	\$	_		

## 2. DEPOSITS AND INVESTMENTS (Continued)

#### b. Investments (Continued)

The District's investment policy is silent with regard to interest rate risk. However, the District limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for short and long-term cash flow needs while providing a reasonable rate of return based on the current market.

The District has the following recurring fair value measurements as of December 31, 2020: The U.S. Treasury obligations are valued using trade platform fees (Level 2 inputs).

The District limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in external investment pools. The Illinois Funds and the Illinois Park District Liquid Asset Fund are rated AAAm.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

IMET is a governmental investment fund created under the Illinois Municipal Code. IMET actively manages two investment funds for municipal treasurers, official custodians of municipal funds and other public agencies in the state. IMET's offerings consist of the Convenience Series.

The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the District will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the District's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held in a custodial account with the trust department of an approved financial institution. The Illinois Funds and money market mutual funds are not subject to custodial credit risk.

## 2. DEPOSITS AND INVESTMENTS (Continued)

#### b. Investments (Continued)

Concentration of credit risk is the risk that the District has a high percentage of their investments invested in one type of investment. The District's investment policy requires diversification of investment to avoid unreasonable risk but has no set percentage limits.

## **3.** CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020, was as follows:

	Beginning Balances	Increases		Decreases		Ending Balances
GOVERNMENTAL ACTIVITIES						
Capital assets not being depreciated						
Land	\$ 27,320,571	\$	-	\$	-	\$ 27,320,571
Works of art	56,050		-		-	56,050
Construction in progress	1,171,772		137,140		1,165,756	143,156
Total capital assets not being						
depreciated	28,548,393		137,140		1,165,756	27,519,777
Capital assets being depreciated						
Buildings	43,447,454		5,592,079		98,069	48,941,464
Land improvements	12,609,808		903,495		-	13,513,303
Machinery and equipment	7,626,855		1,212,573		358,695	8,480,733
Vehicles	1,012,585		67,646		205,645	874,586
Total capital assets being depreciated	64,696,702		7,775,793		662,409	71,810,086
Less accumulated depreciation for						
Buildings	15,458,175		966,393		24,849	16,399,719
Land improvements	8,770,437		529,750		-	9,300,187
Machinery and equipment	4,820,644		365,677		333,769	4,852,552
Vehicles	591,497		86,841		156,437	521,901
Total accumulated depreciation	29,640,753		1,948,661		515,055	31,074,359
Total capital assets being depreciated,	25.055.040		5 927 122		147 254	40 725 707
net	35,055,949		5,827,132		147,354	40,735,727
GOVERNMENTAL ACTIVITIES	\$ 63,604,342	\$	5,964,272	\$	1,313,110	\$ 68,255,504

## 3. CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

GOVERNMENTAL ACTIVITIES	
General government	\$ 301,862
Recreation	1,440,884
Golf course	205,915

 TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES
 \$ 1,948,661

## 4. **PROPERTY TAXES**

Property taxes are recognized as a receivable at the time they are levied and the current taxes receivable represent the 2020 levy and prior levies still uncollected, if any.

Property taxes for 2020 attach as an enforceable lien on January 1, 2020, on properties assessed as of the same date. Taxes are levied on a calendar year basis by the 3<sup>rd</sup> Thursday of December. Tax bills are prepared and mailed by Will County on or about May 1 and are payable in two installments on or about June 1 and September 1. The county collects such taxes and remits them periodically. Since the 2020 levy is intended to finance the 2021 fiscal year, the levy has been recorded as receivable and deferred revenue. The revenues in the current year financial statements represent the 2019 property tax levy.

## 5. RISK MANAGEMENT

The District is exposed to various risks of loss to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters.

Park District Risk Management Agency

Since 1988, the District has participated in the Park District Risk Management Agency (PDRMA). PDRMA is a public entity risk pool whose members are park and forest preserve districts and special recreation associations. PDRMA manages property, general liability, automobile liability, crime, boiler and machinery, public officials', employment practices liability and workers compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. The District's payments to PDRMA are displayed on the financial statements as expenditures in the General Fund.

## 5. **RISK MANAGEMENT (Continued)**

Park District Risk Management Agency (Continued)

Each member assumes the first \$1,000 of property claims each occurrence and has self-insurance retentions at various amounts.

Management consists of a Board of Directors comprised of one appointed representative from each member. In addition, there are two officers, a Risk Manager and a Treasurer.

The District does not exercise any control over the activities of PDRMA beyond its representation on the Board of Directors.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigations and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

Health Insurance

The District purchases employee health insurance from third party insurance company providers.

## 6. LONG-TERM DEBT

## a. General Obligation Bonds

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In addition, general obligation bonds have been issued to refund general obligation bonds.

## a. General Obligation Bonds (Continued)

General obligation bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Balances Jan 1	Additions	Reductions	Balances Dec 31	Current Portion
2013A General Obligation Refunding Limited Tax Bonds - \$5,665,000; due in annual installments of \$375,000 to \$730,000 through December 30, 2022; interest at 0.50% to 4.00%.	Debt Service	\$ 1,680,000	\$-	\$ 635,000	\$ 1,045,000	\$ 670,000
2013C General Obligation Refunding Bonds - \$5,150,000; due in annual installments of \$450,000 to \$1,045,000 through December 30, 2021; interest at 2% to 4%.	Debt Service	2,050,000	-	1,005,000	1,045,000	1,045,000
2016B General Obligation Refunding Bonds - \$460,000; due in annual installments of \$200,000 to \$260,000 through December 30, 2023; interest at 2.00% to 2.10%.	Debt Service	460,000	-	-	460,000	-
2016C General Obligation Refunding Park Bonds - \$2,310,000; due in annual installments of \$90,000 to \$405,000 through December 30, 2030; interest at 3% to 5%.	Debt Service	2,310,000	-	-	2,310,000	-
2019A General Obligation Park Bonds - \$2,000,000; due in annual installments of \$90,000 to \$1,070,000 through December 30, 2023; interest at 3.00% to 3.125%.	Debt Service	1,910,000	-	_	1,910,000	_
2019B General Obligation Park Bonds - \$11,515,000; due in annual installments of \$140,000 to \$1,085,000 through December 30, 2038; interest at 4%.	Debt Service	11,515,000	-	-	11,515,000	-

#### a. General Obligation Bonds (Continued)

Issue	Fund Debt Retired by	Balances Jan 1	Additions	Reductions	Balances Dec 31	Current Portion
2019C General Obligation Refunding Park Bonds - \$4,735,000; due in annual installments of \$100,000 to \$695,000 through December 30, 2032; interest at 2.37% (direct placement).	Debt Service	\$ 4,735,000	\$ -	\$ 100,000	\$ 4,635,000	\$ 105,000
TOTAL GENERAL OBLIGATION BONDS		\$ 24,660,000	\$-	\$ 1,740,000	\$ 22,920,000	\$ 1,820,000

In prior years, the District defeased general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payment on the old bonds. Since the requirements which normally satisfy defeasance, have been met, the financial statements reflect satisfaction of the original liability through the irrevocable transfer to an escrow agent of an amount computed to be adequate to meet the future debt service requirements of the issue. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's basic financial statements. Defeased bonds of \$9,975,789 remain outstanding as of the date of this report.

#### b. Debt Certificates

The District enters into debt certificates to provide funds for the acquisition and construction of capital assets and capital asset replacement. Debt certificates currently outstanding are as follows:

Issue	Fund Debt Retired by	Balances Jan 1	Additions	Reductions	Balances Dec 31	Current Portion
2016A Debt Certificates - \$5,025,000; due in annual installments of \$85,000 to \$1,350,000 through December 30, 2030; interest at 3% to 4%.	General Revenues	\$ 5,025,000	\$-	\$ 85,000	\$ 4,940,,000	\$ 95,000
TOTAL DEBT CERTIFICATES		\$ 5,025,000	\$ -	\$ 85,000	\$ 4,940,000	\$ 95,000

# c. Debt Service Requirements to Maturity

Annual debt service requirements to maturity are as follows:

	General Obli	gation Bonds	Debt Certificates		
Fiscal Year					
Ending	Government	tal Activities	Governmen	tal Activities	
December 31,	Principal	Interest	Principal	Interest	
			-		
2021	\$ 1,715,000	\$ 714,415	\$ 95,000	\$ 187,950	
2022	1,645,000	647,825	110,000	185,100	
2023	1,330,000	595,690	120,000	181,800	
2024	1,315,000	554,900	135,000	178,200	
2025	1,345,000	502,300	160,000	174,150	
2026	1,420,000	448,500	165,000	169,350	
2027	855,000	391,700	180,000	164,400	
2028	910,000	357,500	1,300,000	159,000	
2029	940,000	317,600	1,325,000	107,000	
2030	1,010,000	276,450	1,350,000	54,000	
2031	630,000	232,000	-	-	
2032	655,000	206,804	-	-	
2033	680,000	180,600	-	-	
2034	710,000	153,400	-	-	
2035	735,000	125,000	-	-	
2036	765,000	95,600	-	-	
2037	795,000	65,000	-	-	
2038	830,000	33,200	-	-	
TOTAL	\$ 18,285,000	\$ 5,898,484	\$ 4,940,000	\$ 1,560,950	

## c. Debt Service Requirements to Maturity (Continued)

	General Obligation Bonds -			
		Direct P	lace	ment
Fiscal Year		Government	tal A	ctivities
Ending				
December 31,		Principal		Interest
	<i>.</i>		<i>•</i>	
2021	\$	105,000	\$	109,850
2022		245,000		107,361
2023		510,000		101,555
2024		655,000		89,468
2025		680,000		73,944
2026		695,000		57,828
2027		270,000		41,357
2028		290,000		34,958
2029		300,000		28,085
2030		290,000		20,975
2031		285,000		14,102
2032		310,000		7,343
TOTAL	\$	4,635,000	\$	686,826

## d. Changes in Long-Term Liabilities

During the fiscal year, the following changes occurred in long-term liabilities.

	Balances January 1	Additions Reduction		eductions	Balances December 31	Current Portion	
GOVERNMENTAL ACTIVITIES							
General obligation bonds	\$ 19,925,000	\$	-	\$	1,640,000	\$ 18,285,000	\$ 1,715,000
General obligation bonds							
(direct placement)	4,735,000		-		100,000	4,635,000	105,000
Debt certificates	5,025,000		-		85,000	4,940,000	95,000
Unamortized premiums	1,398,323		-		101,495	1,296,828	-
Compensated absences**	313,806		165,516		62,761	416,561	83,312
Net pension liability - IMRF	2,264,201		-		1,129,725	1,134,476	-
Total OPEB liability**	671,116		84,217		37,864	717,469	41,231
TOTAL GOVERNMENTAL	\$ 34 332 446	\$	240 733	\$	3 156 845	\$ 31 125 331	\$ 2 039 5/3
ACTIVITIES	\$ 34,332,446	\$	249,733	\$	3,156,845	\$ 31,425,334	\$ 2,039,543

\*\*The General Fund has typically been used to liquidate these obligations.

#### e. Legal Debt Margin

2019 equalized assessed valuation (most recent available)	\$ 2	2,223,123,963
Debt limitation - 5.000% of assessed valuation	\$	111,156,198
Amount of debt applicable to debt limit		27,860,000
LEGAL DEBT MARGIN	\$	83,296,198

Chapter 70, Section 1205/6-2 of the Illinois Compiled Statutes provides, "...for the payment of land condemned or purchased for parks or boulevards, for the building, maintaining, improving and protecting of the same and for the payment of the expenses incident thereto, or for the acquisition of real estate and lands to be used as a site for an armory, any government is authorized to issue the bonds or notes of such government and pledge its property and credit therefore to an amount including existing indebtedness of such district so that the aggregate indebtedness of such district does not exceed 2.875% of the value of the taxable property therein, to be ascertained by the last assessment for state and county taxes previous to the issue from time-to-time of such bonds or notes or, until January 1, 1983, if greater, the sum that is produced by multiplying the District's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979, if a petition, signed by voters in number equal to not less than 2% of the voters of the District, who voted at the last general election in the District, asking that the authorized aggregate indebtedness of the District be increased to not more than 5.75% of the value of the taxable property therein, is presented to the board and such increase is approved by the voters of the District at a referendum held on the question." The District's debt limit was increased from 2.875% to 5.00% at a referendum held in 1973.

## 7. CONTINGENT LIABILITIES

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the District.

## 8. JOINTLY GOVERNED ORGANIZATION

The District is a member of the Northern Will County Special Recreation Association (NWCSRA), which was organized by several area park districts in order to provide special recreation programs to the physically and mentally handicapped within their districts and to share the expenses of such programs on a cooperative basis. Each member district's contribution is based upon a formula set out in the operating agreement.

## 8. JOINTLY GOVERNED ORGANIZATION (Continued)

NWCSRA's Board of Directors consists of one member from each participating district. The Board of Directors is the governing body of NWCSRA and is responsible for establishing all major policies and changes therein and for approving all budgets, capital outlay, programming and master plans. The District is not financially accountable for the activities of NWCSRA and, accordingly, NWCSRA has not been included in the accompanying financial statements. The financial statements of NWCSRA may be obtained from the Association administrative offices at 10 Montrose Drive, Romeoville, Illinois 60446.

## 9. INDIVIDUAL FUND DISCLOSURES

a. Interfund Transfers

	Transfer In		Transfer Out	
General	\$	-	\$	705,685
Recreation	Ψ	-	Ψ	62,468
Golf Course		619,506		275,500
Debt service		280,325		-
Capital projects		154,863		-
Nonmajor governmental		-		11,041
TOTAL	\$	1,054,694	\$	1,054,694

The purposes of significant interfund transfers are as follows:

- \$280,325 transferred to the Debt Service Fund from the General Fund (\$4,825), and Golf Course (\$275,500) to move receipts restricted to debt service for when debt service payments and agent fees become due.
- \$154,863 transferred to the Capital Project Fund from the General Fund (\$81,354), Recreation Fund (\$62,468), and Nonmajor Governmental Fund (\$11,041) to provide resources for capital projects and capital asset replacement.
- \$481,756 transferred to the Golf Course Fund from the General Fund to fund deficit balances.
- \$137,750 transferred to the Golf Course Fund from the General Fund to move for debt service payments in accordance with budgetary authorizations.

## 9. INDIVIDUAL FUND DISCLOSURES (Continued)

### b. Advance From/To Other Funds

Individual fund due from/to other funds are as follows:

	Advance From		Advance To
General Fund Recreation Fund	\$	1,838,336	\$ - 1,838,336
TOTAL	\$	1,838,336	\$ 1,838,336

Amount advanced from the General Fund to the Recreation Fund is for a long-term loan due to budgetary and operating shortfalls. There is no scheduled payback for any of the amounts.

## **10. DEFINED BENEFIT PENSION PLAN**

The District's defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at www.imrf.org.

## Illinois Municipal Retirement Fund

## Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

## Plan Membership

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Illinois Municipal Retirement Fund (Continued)

Plan Membership (Continued)

At December 31, 2019 (most recent information available), IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	60
Inactive employees entitled to but not yet receiving	
benefits	212
Active employees	118
TOTAL	390

#### **Benefits** Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

## *Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The District is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the calendar year ended December 31, 2020, was 8.83% of covered payroll.

Illinois Municipal Retirement Fund (Continued)

#### Actuarial Assumptions

The District's net pension liability was measured as of December 31, 2019 (most recent information available) and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2019
Actuarial cost method	Entry-age normal
Assumptions	
Price inflation	2.50%
Salary increases	3.35% to 14.25%
Investment rate of return	7.25%
Cost of living adjustments	3.00%
Asset valuation method	Fair value

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale with fully generational projection scale MP-2017 (base year 2015). The IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

## Discount Rate

The discount rate used to measure the total pension liability was 7.25% (7.25% in 2018). The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

# Illinois Municipal Retirement Fund (Continued)

Changes in the Net Pension Liability

	(a) Total Pension	(b) Plan Fiduciary	(a) - (b) Net Pension
	Liability	Net Position	Liability
BALANCES AT			
JANUARY 1, 2019	\$ 18,654,809	\$ 16,390,608	\$ 2,264,201
Changes for the period			
Service cost	468,332	-	468,332
Interest	1,346,805	-	1,346,805
Difference between expected and actual experience	726,530	-	726,530
Changes in assumptions	-	-	-
Employer contributions	-	360,242	(360,242)
Employee contributions	-	224,229	(224,229)
Net investment income	-	2,858,202	(2,858,202)
Benefit payments and refunds	(624,705)	(624,705)	-
Other (net transfer)	-	228,719	(228,719)
Net changes	1,916,962	3,046,687	(1,129,725)
BALANCES AT			
DECEMBER 31, 2019	\$ 20,571,771	\$ 19,437,295	\$ 1,134,476

Illinois Municipal Retirement Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2020, the District recognized pension expense of \$400,982. At December 31, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	0	Deferred outflows of Resources	Iı	Deferred nflows of Resources
Difference between expected and actual experience Changes in assumption Contributions subsequent to measurement date Net difference between projected and actual earnings	\$	517,879 273,995 353,648	\$	29,474 144,706 -
on pension plan investments		-		647,065
TOTAL	\$	1,145,522	\$	821,245

\$353,648 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending December 31, 2021. Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending December 31,	
2021 2022 2023 2024 2025 Thereafter	\$ 34,612 122,440 146,187 (332,610)
TOTAL	\$ (29,371)

#### Illinois Municipal Retirement Fund (Continued)

#### Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the District calculated using the discount rate of 7.25% as well as what the District's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	Current					
	1% Decrease (6.25%)		Discount Rate (7.25%)		1% Increase (8.25%)	
Net pension liability (asset)	\$	4,176,854	\$	1,134,476	\$	(1,329,561)

## **11. OTHER POSTEMPLOYMENT BENEFITS**

#### a. Plan Description

In addition to providing the pension benefits described, the District provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the District and can be amended by the District through its personnel manual. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the District's governmental activities (General Fund).

## b. Benefits Provided

The District provides postemployment health care and life insurance benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the District's retirement plan or meet COBRA requirements.

## **11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

#### b. Benefits Provided (Continued)

All health care benefits are provided through the District's health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Retirees pay the full cost of health insurance continuation at the employer rate until they reach age 65. Dependent/spousal coverage may continue should retiree coverage end due to coverage termination, death, or Medicare eligibility with dependent/spouse using COBRA for up to 18 months after the event. There is no coverage offered to retirees once Medicare eligible, except through COBRA. Retirees are not eligible for vision or life insurance in retirement. There is no dental coverage offered to Retirees once Medicare eligible, except through COBRA.

c. Membership

At December 31, 2020, membership consisted of:

Inactive employees or beneficiaries currently receiving benefit payments	3
Inactive employees entitled to but not yet	
receiving benefit payments	-
Active employees	64
TOTAL	67

## d. Total OPEB Liability

The District's total OPEB liability of \$717,469 was measured as of December 31, 2020 and was determined by an actuarial valuation as of December 31, 2019 and was rolled forward to December 31, 2020.

## 11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### e. Actuarial Assumptions and Other Inputs

The total OPEB liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method	Entry-age normal
Actuarial value of assets	N/A
Inflation	2.25%
Salary increases	2.50%
Discount rate	2.12%
Healthcare cost trend rates	6.80% Initial 5.00% Ultimate
Retirees share of benefit-related costs	100% regular plan

The discount rate was based on the index rate for tax-exempt general obligation municipal bonds rated AA or better at December 31, 2020. The discount rate at December 31, 2020, was 2.12% (2.74% in 2019).

IMRF mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study, with blue collar adjustment. These rates are improved generationally using MP-2016 improvement rates. Spouse mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study. These rates are improved generationally using MP-2016 improvement rates. Disabled mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study for disabled pensioners. These rates are improved generationally using MP-2016 improvement rates.

## 11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

### f. Changes in the Total OPEB Liability

Total OPEB Liability		
\$ 671,116		
26,394		
17,824		
-		
-		
43,366		
(41,231)		
 46,353		
\$ 717,469		
]		

The health care trend rate assumption was based on the 2020 Segal Health Plan cost Trend Survey. The discount rate was also changed from 2.74% to 2.12%.

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the District calculated using the discount rate of 2.12% as well as what the District total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.12%) or 1 percentage point higher (3.12%) than the current rate:

	Current					
	1%	Decrease	Dis	scount Rate	19	% Increase
	(1.12%)		(2.12%)		(3.12%)	
Total OPEB liability	\$	797,995	\$	717,469	\$	649,671
## **11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

## g. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the District calculated using the healthcare rate of 5.00% to 6.80% as well as what the District's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (4.00% to 5.80%) or 1 percentage point higher (6.00% to 7.80%) than the current rate:

				Current			
	19	% Decrease	He	althcare Rate	1% Increase		
	(4.00	0% to 5.80%)	(5.0	0% to 6.80%)	(6.0	0% to 7.80%)	
Total OPEB liability	\$	634,108	\$	717,469	\$	816,087	

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the District recognized OPEB expense of \$87,584. The District used the alternative measurement method for small governments allowed under GASB Statement No. 75; therefore, the District did not report deferred outflows of resources and deferred inflows at December 31, 2020.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

		riginal and	
	Fi	nal Budget	Actual
REVENUES			
Taxes			
Property taxes	\$	4,795,203	\$ 4,998,175
Intergovernmental		71,675	64,410
Charges for services		1,629,648	1,610,046
Interest		71,198	63,166
Grants and donations		10,000	56,943
Miscellaneous		(2,500)	43,550
Total revenues		6,575,224	6,836,290
EXPENDITURES			
General government		6,291,559	5,099,683
Total expenditures		6,291,559	5,099,683
EXCESS (DEFICIENCY) OF REVENUES			
OVER EXPENDITURES		283,665	1,736,607
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (out)		(702,790)	(705,685)
Total other financing sources (uses)		(702,790)	(705,685)
NET CHANGE IN FUND BALANCE	\$	(419,125)	1,030,922
FUND BALANCE, JANUARY 1		_	5,065,265
FUND BALANCE, DECEMBER 31		=	\$ 6,096,187

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL RECREATION FUND

	Original and Final Budget			Actual
REVENUES				
Property taxes	\$	1,429,700	\$	1,491,349
Charges for services				
General services		676,629		555,827
Programs, events and services		292,777		73,246
REACH and daycamp		804,126		143,999
Athletics		151,250		57,635
Gymnastics, cheer and ninjas		320,420		81,414
Dance		328,274		114,151
Preschool and early childhood		431,991		84,250
Aquatics		1,622,680		286,266
Fitness		712,361		174,655
Grants and donations		51,680		35,979
Miscellaneous		1,500		4,548
Total revenues		6,823,388		3,103,319
EXPENDITURES				
Recreation		6,824,437		4,154,421
Total expenditures		6,824,437		4,154,421
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	1	(1,049)		(1,051,102)
<b>OTHER FINANCING SOURCES (USES)</b> Transfers (out) Proceeds from sale of capital assets		(233,291) 4,000		(62,468)
Total other financing sources (uses)		(229,291)		(62,468)
NET CHANGE IN FUND BALANCE	\$	(230,340)	:	(1,113,570)
FUND BALANCE (DEFICIT), JANUARY 1				(1,170,678)
FUND BALANCE (DEFICIT), DECEMBER 31			\$	(2,284,248)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GOLF COURSE FUND

	Original and Final Budge	
	r mai buuge	t Actual
REVENUES		
Charges for services		
Programs	\$ 45,725	\$ 34,317
Services	343,484	380,172
Rentals	93,062	103,714
Inventory	797,992	390,626
Events	8,800	1,540
Grants and donations	-	12,796
Miscellaneous		1,461
Total revenues	1,289,063	924,626
EXPENDITURES		
Golf course		
General	536,006	494,741
Golf course	286,767	
Food and beverage	780,283	
Total expenditures	1,603,056	1,268,632
EXCESS (DEFICIENCY) OF REVENUES		
OVER EXPENDITURES	(313,993	) (344,006)
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	589,493	619,506
Transfers (out)	(275,500	,
Total other financing sources (uses)	313,993	344,006
NET CHANGE IN FUND BALANCE	\$ -	-
FUND BALANCE, JANUARY 1		
FUND BALANCE, DECEMBER 31		\$ -

## SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Last Four Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2020	2019	2018	2017
TOTAL OPEB LIABILITY				
Service cost	\$ 26,394	\$ 4,646	\$ 2,164	\$ 2,092
Interest	17,824	16,640	5,160	4,014
Differences between expected and actual experience	-	286,083	-	-
Changes of benefit terms	-	-	-	-
Changes of assumptions	43,366	258,801	(10,077)	-
Benefit payments	(41,231)	(37,864)	(8,843)	(8,185)
Net change in total OPEB liability	46,353	528,306	(11,596)	(2,079)
Total OPEB liability - beginning	 671,116	142,810	154,406	156,485
TOTAL OPEB LIABILITY - ENDING	\$ 717,469	\$ 671,116	\$ 142,810	\$ 154,406
Covered payroll	\$ 3,654,227	\$ 3,565,100	\$ 3,683,907	\$ 3,594,056
Employer's total OPEB liability as a percentage of covered payroll	19.63%	18.82%	3.88%	4.30%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

In 2020, the discount rate decreased from 2.74% to 2.12%. In 2019, the premium rates decreased and the discount rate decreased from 4.10% to 2.74%. In 2018, there was no change in the retirees' share of health insurance premiums. The discount rate has been updated from 3.44% to 4.10%. The annual per capita claims costs and premium rates have been updated.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Six Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 353,648	\$ 360,242	\$ 441,223	\$ 425,962	\$ 445,903	\$ 469,475
Contributions in relation to the actuarially determined contribution	 353,648	360,242	441,222	426,029	445,903	470,901
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ -	\$ 1	\$ (67)	\$ -	\$ (1,426)
Covered payroll	\$ 4,004,990	\$ 4,758,816	\$ 4,669,027	\$ 4,600,024	\$ 4,804,987	\$ 4,771,088
Contributions as a percentage of covered payroll	8.83%	7.57%	9.45%	9.26%	9.28%	9.87%

Noted to Required Supplementary Information

The information presented was determined as part of the actuarial valuation as of December 31 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was aggregate entry-age normal; the amortization method was level percentage of payroll, closed; the remaining amortization period was 24 years, closed, until the remaining period reaches 15 years, then 10-year rolling period; the asset valuation method was five-year smoothed market with a 20% corridor and the significant actuarial assumptions were an investment rate of return at 7.50% annually; projected salary increases of 3.35% to 14.25% compounded annually, including inflation; postretirement benefit increases of 3% compounded annually for Tier 1 employees and postretirement benefit increases of 3% or 1/2 of the increase in the Consumer Price Index, whichever is less, compounded annually for Tier 2 employees.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Six Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY						
Service cost	\$ 468,332	\$ 455,838	\$ 478,805	\$ 518,793	\$ 506,410	\$ 541,659
Interest	1,346,805	1,259,828	1,215,667	1,140,219	1,053,335	961,511
Changes of benefit terms	-	-	-	-	-	-
Differences between expected and actual experience	726,530	15,440	(28,318)	(139,024)	58,550	(213,463)
Changes of assumptions	-	613,899	(559,957)	(23,527)	22,920	373,356
Benefit payments, including refunds of member contributions	 (624,705)	(519,960)	(491,844)	(489,742)	(447,559)	(394,691)
Net change in total pension liability	1,916,962	1,825,045	614,353	1,006,719	1,193,656	1,268,372
Total pension liability - beginning	 18,654,809	16,829,764	16,215,411	15,208,692	14,015,036	12,746,664
TOTAL PENSION LIABILITY - ENDING	\$ 20,571,771	\$ 18,654,809	\$ 16,829,764	\$ 16,215,411	\$ 15,208,692	\$ 14,015,036
PLAN FIDUCIARY NET POSITION						
Contributions - employer	\$ 360,242	\$ 441.222	\$ 426,029	\$ 445,903	\$ 470,901	\$ 442.969
Contributions - member	224,229	210,987	208,610	223,100	219,632	209,829
Net investment income	2,858,202	(724,531)	2,400,254	919,530	67,007	757,789
Benefit payments, including refunds of member contributions	(624,705)	(519,960)	(491,844)	(489,742)	(447,559)	(394,691)
Other	 228,719	232,510	(150,194)	19,792	(350,862)	(29,798)
Net change in plan fiduciary net position	3,046,687	(359,772)	2,392,855	1,118,583	(40,881)	986,098
Plan net position - beginning	 16,390,608	 16,750,380	 14,357,525	13,238,942	13,279,823	 12,293,725
PLAN NET POSITION - ENDING	\$ 19,437,295	\$ 16,390,608	\$ 16,750,380	\$ 14,357,525	\$ 13,238,942	\$ 13,279,823
EMPLOYER'S NET PENSION LIABILITY	\$ 1,134,476	\$ 2,264,201	\$ 79,384	\$ 1,857,886	\$ 1,969,750	\$ 735,213
Plan fiduciary net position as a percentage of the total pension liability	94.49%	87.86%	99.53%	88.54%	87.05%	94.75%
Covered payroll	\$ 4,758,816	\$ 4,669,027	\$ 4,600,024	\$ 4,804,978	\$ 4,771,088	\$ 4,607,239
Employer's net pension liability as a percentage of covered payroll	23.84%	48.49%	1.73%	38.67%	41.29%	15.96%

In 2015, changes in assumptions related to retirement age and mortality were made since the prior measurement date.

In 2016, there were no benefit changes during the year. Changes in assumptions related to the discount rate were made since the prior measurement date.

In 2017, there were no benefit changes during the year. Changes in assumptions related to the discount rate were made since the prior measurement date.

In 2018, there were no benefit changes during the year. Changes in assumptions related to the discount rate were made since the prior measurement date.

In 2019, there were no benefit changes or changes in assumptions during the year.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2020

## 1. LEGAL COMPLIANCE AND ACCOUNTABILITY

Budgetary funds are controlled by an integrated budgetary accounting system in accordance with various legal requirements that govern the District.

The Combined Budget and Appropriation Ordinance is prepared in tentative form by the Executive Director and is made available by the Board of Park Commissioners for public inspection 30 days prior to final Board of Park Commissioners action. A public hearing is held on the tentative budget to obtain taxpayer comments. Prior to January 1, the appropriations are legally enacted through the passage of a combined budget and appropriation ordinance. All actual expenditures contained herein have been compared to the annual operating budget.

The Board of Park Commissioners may:

Amend the Budget and Appropriation Ordinance in the same manner as its original enactment.

Transfer between items of any fund not exceeding in the aggregate 10% of the total amount appropriated in such fund.

After six months of the fiscal year, by two-thirds vote, transfer any appropriation item that it anticipates will be unexpended, to any other appropriation item.

The Executive Director is authorized to transfer budgeted amounts between line items within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Park Commissioners. Expenditures may not legally exceed budgeted appropriations at the fund level.

# 2. EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following fund had an excess of actual expenditures over budget for the fiscal year:

Fund

Excess

Capital Projects Fund

\$ 678,695

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

MAJOR GOVERNMENTAL FUNDS

#### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

#### For the Year Ended December 31, 2020

	Original and			
	Final Budget	Actual		
GENERAL GOVERNMENT				
General				
Payroll	\$ 1,301,351 \$	1,224,125		
Employee benefits	889,917	702,943		
Contracted services	740,036	781,455		
Supplies	66,992	60,490		
Equipment, maintenance and repairs	500	-		
Marketing	42,977	16,982		
Telecommunications	50,802	45,791		
Utilities	39,300	27,440		
Grants, donations and fundraising	5,000	3,781		
Miscellaneous	22,956	3,632		
Miscendicous		3,032		
Total general	3,159,831	2,866,639		
Buildings				
Payroll	797,190	626,278		
Employee benefits	4,029	1,269		
Contracted services	108,597	42,399		
Supplies	74,754	40,292		
Equipment, maintenance and repairs	175,667	127,935		
Telecommunications	15,036	12,942		
Utilities	34,400	31,600		
Total buildings	1,209,673	882,715		
Grounds				
Payroll	724,523	593,746		
Employee benefits	5,591	3,563		
Contracted services	20,516	14,469		
Supplies	211,455	121,331		
Equipment, maintenance and repairs	55,055	25,368		
Telecommunications	12,864	10,769		
Total grounds	1,030,004	769,246		
Natural resources				
Payroll	662,645	438,960		
Employee benefits	3,786	982		
Contracted services	72,300	58,600		
Supplies	110,362	53,255		
Equipment, maintenance and repairs	37,990	26,039		
Telecommunications	4,968	3,247		
Total natural resources	892,051	581,083		
TOTAL EXPENDITURES	<u>\$ 6,291,559</u> \$	5,099,683		

(See independent auditor's report.) - 49 -

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL RECREATION FUND

### For the Year Ended December 31, 2020

	Original and Final Budget	Actual
RECREATION		
General Services		
Payroll	\$ 931,764 \$	654,028
Employee benefits	18,500	10,199
Contracted services	60,488	27,118
Supplies	17,060	3,609
Equipment, maintenance and repairs	11,520	1,023
Marketing	81,171	37,804
Telecommunications	32,040	29,582
Utilities	223,980	163,558
Miscellaneous	3,500	1,882
Administration and facility Services	1,315,139	1,315,139
Total general	2,695,162	2,243,942
Programs, events and services	16 605	2 5 5 2
Payroll	46,605	2,553
Contracted services	241,021	62,693
Supplies	15,883	10,096
Equipment, maintenance and repairs	13,040	5,204
Marketing	1,565	495
Telecommunications	1,890	150
Total recreation programs, events and services	320,004	81,191
REACH and Daycamp		
Payroll	428,528	141,933
Contracted services	85,900	7,571
Supplies	18,070	1,162
Equipment, maintenance and repairs	4,125	136
Marketing	875	-
Telecommunications	8,130	3,292
Total REACH and daycamp	545,628	154,094
Athletics		
Payroll	13,500	5,657
Contracted services	56,000	20,933
Marketing	-	150
Supplies	27,000	9,904
Total athletics	96,500	36,644
Gymnastics, cheer and ninjas		
Payroll	172,990	39,747
Employee benefits	2,993	60
Contracted services	12,896	1,916
Supplies	17,501	1,460
Inventory	1,929	127
Total gymnastics, cheer and ninjas	208,309	43,310

(This statement is continued on the following page.) -50 -

#### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued) RECREATION FUND

	Original and Final Budget	Actual	
RECREATION (Continued)			
Dance			
Payroll	\$ 123,278 \$	62,22	
Employee benefits	2,860	52	
Contracted services	77,232	32,71	
Supplies	51,470	12,30	
Inventory	600	12,50	
Marketing	2,750	43	
Grants, donations and fundraising	5,500	1,05	
Total dance	263,690	109,253	
Preschool and early childhood	27 ( 000	120.20	
Payroll	276,800	129,389	
Employee benefits	775	07	
Contracted services	3,312	87	
Supplies	7,519	2,29	
Equipment, maintenance and repairs	800	1	
Marketing	2,790	21	
Grants, donations and fundraising	4,500	27	
Administration and facility services	14,285	14,28	
Total preschool and early childhood	310,781	147,35	
Aquatics			
Payroll	902,888	433,652	
Employee benefits	11,337	4,372	
Contracted services	32,975	14,59	
Supplies	128,576	44,40	
Inventory	53,278	3,29	
Marketing	48,782	9,92	
Telecommunications	4,788	4,01	
Utilities	238,985	115,26	
Miscellaneous	1,000	250	
Administration and facility services	246,566	246,56	
Administration and facility services	240,500	240,50	
Total aquatics	1,669,175	876,33	
Fitness			
Payroll	341,878	177,96	
Employee benefits	5,680	1,093	
Contracted services	50,554	29,79	
Supplies	14,700	4,30	
Inventory	743	4	
Equipment, maintenance and repairs	12,800	5,51	
Marketing	50,864	20,23	
Telecommunications	5,688	4,96	
Utilities	47,460	33,55	
Administration and facility services	184,821	184,82	
Total fitness	715,188	462,293	
TOTAL EXPENDITURES	\$ 6,824,437		

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GOLF COURSE FUND

	Original and	
	<b>Final Budget</b>	Actual
GENERAL	ф <u>100</u> 4	¢ 0.00
Employee benefits	\$ 1,224	\$ 860
Contracted services	337,844	314,810
Supplies	9,495	9,906
Marketing	10,483	5,751
Telecommunications	24,372	25,799
Utilities	58,810	43,837
Administration and facility services	93,778	93,778
Total general	536,006	494,741
GOLF COURSE		
Contracted services	272,720	314,810
Supplies	5,050	2,773
Equipment, maintenance and repairs	300	188
Inventory	8,397	9,886
Marketing	300	81
Miscellaneous	-	(6)
Total golf course	286,767	327,732
FOOD AND BEVERAGE		
Employee benefits	1,500	370
Contracted services	444,286	265,522
Supplies	26,850	18,339
Equipment, maintenance and repairs	27,750	17,832
Inventory	269,967	137,657
Marketing	9,300	6,225
Grants, donations and fundraising	630	202
Miscellaneous	-	12
Total food and beverage	780,283	446,159
CAPITAL OUTLAY		
Capital expenditures		-
Total capital outlay		
TOTAL EXPENDITURES	\$ 1,603,056	\$ 1,268,632

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DEBT SERVICE FUND

	Original and	
	Original and Final Budget	Actual
REVENUES		
Property taxes	\$ 2,632,159	\$ 2,631,410
Interest	3,861	1,432
Total revenues	2,636,020	2,632,842
EXPENDITURES		
Debt service		
Principal retirement	1,825,000	1,825,000
Interest and fees	1,087,484	1,087,462
Total expenditures	2,912,484	2,912,462
EXCESS (DEFICIENCY) OF REVENUES		
OVER EXPENDITURES	(276,464)	(279,620)
OTHER FINANCING SOURCES (USES)		
Transfers in	280,325	280,325
Total other financing sources (uses)	280,325	280,325
NET CHANGE IN FUND BALANCE	\$ 3,861	705
FUND BALANCE, JANUARY 1		37,721
FUND BALANCE, DECEMBER 31		\$ 38,426

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Original and	
REVENUES	Final Budget	Actual
Investment income	\$ 179,045	\$ 189,988
Grants and donations	\$ 179,043 100,000	\$ 189,988 95,255
Grants and donations	100,000	95,255
Total revenues	279,045	285,243
EXPENDITURES		
Capital outlay		
Capital expenditures	3,998,532	4,372,846
Capital replacement	2,211,863	2,345,256
Debt service		
Interest and fees		2,365
Total expenditures	6,210,395	6,720,467
EXCESS (DEFICIENCY) OF REVENUES		
OVER EXPENDITURES	(5,931,350)	(6,435,224)
OVER EXI ENDITORES	(3,751,350)	(0,433,224)
<b>OTHER FINANCING SOURCES (USES)</b>		
Transfers in	356,484	154,863
Proceeds from sale of capital assets	13,000	54,451
1	,	,
Total other financing sources (uses)	369,484	209,314
NET CHANGE IN FUND BALANCE	\$ (5,561,866)	(6,225,910)
FUND BALANCE, JANUARY 1		12,420,419
FUND BALANCE, DECEMBER 31		\$ 6,194,509

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Origina Final Bu		Actual
CAPITAL OUTLAY			
Capital expenditures			
District wide-technology	\$ 10	5,457 \$	14,853
BGNR-Nave seed/grass drill	,	7,500	-
BGNR-stand up mower	:	8,300	7,248
Central Park-flag pole		-	19,551
BRAC-expansion	3,530	5,800	4,022,571
BRAC-lightning detection system	40	5,525	45,915
Lily Cache Greenway-trail connections	4.	5,000	97,469
PH outdoor-lazy river natural area dev	33'	7,950	165,239
Capital replacement			
District wide-technology	298	8,621	233,394
Remington Lakes-playground	110	5,940	192,856
Parks-tree removal & replace (EABorer)	20	0,000	10,953
BRAC-gymnasium curtain	30	0,492	30,498
BRAC-fire alarm system	3	9,639	32,500
BRAC-vinyl flooring	44	4,296	97,550
BRAC-flat roof	54	7,739	686,454
BRAC-furniture public areas	22	2,000	17,014
BRAC-scoreboards	30	5,894	16,743
BGNR-seal exterior block	5.	3,768	149,800
BGNR-tractor with front loader	8.	3,000	79,038
BGNR-3/4 ton pickup truck #1	2	1,118	23,424
BGNR-box van truck #23	40	),833	44,222
HONC-water well renovation	7:	5,000	93,604
Lifestyles-fitness strength equipment	30	0,133	30,055
BRGC-well pump & motor	1	1,381	14,946
BRAC-valves-compound pit	:	8,256	5,659
BRAC-valves-filter room	4	4,410	4,410
PH-VGB pool covers	,	7,000	288
Indian Boundary-field renovation #5	30	0,000	9,000
BGNR-trailer #1 with enclosed trailer	:	5,000	3,518
PH-pool room heaters (3)	12	2,000	12,500
Century Park-park design project (OSLAD)		-	23,643
ACC-paving-South & West lot		-	39,416

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL CAPITAL PROJECTS FUND (Continued)

	riginal and nal Budget	Actual
CAPITAL OUTLAY (Continued)		
Capital replacement (Continued)		
ACC-Seal exterior block	\$ 120,876	\$ -
BRGC-replace bunkers (4)	15,000	-
HONC-interactive education exhibits	22,467	-
Ivanhoe Park - playground	-	4,151
Plimmer Park - playground	-	4,151
The Forest - playground	-	4,149
Prairie Trails - resurface 3 - basketball courts	-	6,200
Indian Chase Meadows-playground	125,000	124,920
Central Park - playground	125,000	131,816
Indian Boundary Park - playground	125,000	106,727
Riverbend Park - playground	115,000	111,657
Century Park - playground	25,000	-
Debt service		
Interest and fees	 -	2,365
TOTAL EXPENDITURES	\$ 6,210,395	\$ 6,720,467

## NONMAJOR GOVERNMENTAL FUNDS

## **SPECIAL REVENUE FUNDS**

Special Revenue Funds are established to account for proceeds from specific revenue sources that are restricted or committed to expenditures for specified purposes other than Debt Service or Capital Projects Funds.

Audit Fund - to account for revenues derived from a specific annual property tax levy and expenditures of these monies for the annual audit of the District.

Museum Fund - to account for revenues derived from user fees and a specific annual property tax levy and expenditures of these monies for the maintenance and operations of Hidden Oaks Nature Center and Hidden Lakes Historic Trout Farm.

The Illinois Municipal Retirement - to account for the specific levy of taxes to fund payments to the state controlled pension fund. Financing is provided by a specific annual tax levy.

Social Security Fund - to account for the specific levy of taxes to fund payments for federally administered Social Security and Medicare. Financing is provided by a specific annual tax levy.

Special Recreation Fund - to account for revenues derived from user fees and a specific annual property tax levy and expenditures of these monies to the multi-community special recreation association to provide special recreation programs for the those with disabilities and capital outlay purposes with complying with the Americans with Disabilities Act.

Paving and Lighting Fund - This fund contains the expenses for constructing, maintaining and lighting roadways within the District's parks and facilities. Financing is provided by a specific restricted annual property tax levy.

Police Fund - This fund covers the District's expense for the park police operations. Financing is provided by a specific restricted annual property tax levy.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2020

	Special Revenue							
		Special						
	N	Museum Recreation				Audit		
ASSETS								
Cash and investments	\$	249,805	\$	1,161,244	\$	57,951		
Receivables	Ψ	219,005	Ψ	1,101,211	Ψ	57,951		
Property taxes		2,311		469,099		36,973		
Inventories		427		-		_		
TOTAL ASSETS	\$	252,543	\$	1,630,343	\$	94,924		
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$	2,408	\$	519,748	\$	-		
Accrued payroll		45		-		-		
Total liabilities		2,453		519,748		-		
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - property taxes		2,311		469,099		36,973		
Total deferred inflows of resources		2,311		469,099		36,973		
Total liabilities and deferred inflows of resources		4,764		988,847		36,973		
FUND BALANCES								
Nonspendable		427		-		-		
Restricted								
Museum		247,352		-		-		
Special recreation		-		641,496		-		
Audit		-		-		57,951		
IMRF		-		-		-		
Social Security		-		-		-		
Paving and lighting		-		-		-		
Police		-		-		-		
Total fund balances		247,779		641,496		57,951		
TOTAL LIABILITIES, DEFERRED INFLOWS	¢	050 540	¢	1 (20.042	¢	04.024		
OF RESOURCES AND FUND BALANCES	\$	252,543	\$	1,630,343	\$	94,924		

		Special	Rev	enue			I	Total Nonmajor
 IMRF		Social Security	Paving and Lighting			Police	Go	overnmental Funds
\$ 398,922	\$	440,145	\$	59,698	\$	54,459	\$	2,422,224
330,449		573,086		71,636		92,433		1,575,987 427
\$ 729,371	\$	1,013,231	\$	131,334	\$	146.892	\$	3,998,638

\$ 16,475 -	\$ 13,740 -	\$ -	\$ 12,857	\$ 565,228 45
 16,475	13,740	-	12,857	565,273
330,449	573,086	71 626	92,433	1 575 097
 330,449	573,086	71,636	92,433	1,575,987 1,575,987
 346,924	586,826	71,636	105,290	2,141,260
 0.00,21	000,020	, 1,000	100,200	
-	-	-	-	427
-	-	-	-	247,352
-	-	-	-	641,496
-	-	-	-	57,951
382,447	-	-	-	382,447
-	426,405	-	-	426,405
-	-	59,698	-	59,698
 -	-	-	41,602	41,602
 382,447	426,405	59,698	41,602	1,857,378
\$ 729,371	\$ 1,013,231	\$ 131,334	\$ 146,892	\$ 3,998,638

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue					
			л	Special		A 1.
		Auseum	R	ecreation		Audit
REVENUES						
Taxes	\$	291,132	\$	597,752	\$	35,578
Charges for services		88,583		49,943		-
Grants and donations		1,837		24,240		-
Contributions		-		192,500		-
Investment income		416		4,318		179
Miscellaneous		2		-		-
Total revenues		381,970		868,753		35,757
EXPENDITURES						
Current						
General government		-		-		27,752
Recreation		238,533		1,036,533		-
Capital outlay		-		236,156		-
Total expenditures		238,533		1,272,689		27,752
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES		143,437		(403,936)		8,005
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers (out)		(11,041)		-		-
Total other financing sources (uses)		(11,041)		-		
NET CHANGE IN FUND BALANCES		132,396		(403,936)		8,005
FUND BALANCES, JANUARY 1		115,383		1,045,432		49,946
FUND BALANCES, DECEMBER 31	\$	247,779	\$	641,496	\$	57,951

		Special	Rev	enue		ſ	Total Nonmajor
IMRF		Social Security	Pa	aving and Lighting	Police	Governme	
\$ 424,464	\$	586,753	\$	68,911	\$ 97,755	\$	2,102,345
-		-		-	-		138,526
-		-		-	-		26,077
-		-		-	-		192,500
1,087		724		194	198		7,116
-		-		-	-		2
425,551		587,477		69,105	97,953		2,466,566
353,648		357,701		58,790	93,132		891,023
_		-		-	-		1,275,066
-		-		-	-		236,156
353,648		357,701		58,790	93,132		2,402,245
71,903		229,776		10,315	4,821		64,321
_		_		_	-		(11,041)
-		-		-	-		(11,041)
71,903		229,776		10,315	4,821		53,280
310,544		196,629		49,383	36,781		1,804,098
\$ 382,447	\$	426,405	\$	59,698	\$ 41,602	\$	1,857,378

(See independent auditor's report.) - 60 -

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MUSEUM FUND

For the Year Ended December 31, 2020

		iginal and	
	Fi	nal Budget	Actual
REVENUES			
Property taxes	\$	278,610	\$ 291,132
Charges for services		208,124	88,583
Grants and donations		300	1,837
Investment income		681	416
Miscellaneous		100	2
Total revenues		487,815	381,970
EXPENDITURES			
Recreation			
Salaries and wages		236,076	51,202
Employee benefits		950	614
Contracted services		8,377	4,991
Supplies		22,815	12,887
Equipment, maintenance and repairs		3,300	3,283
Inventory		14,258	15,849
Marketing		17,112	5,297
Telecommunications		17,556	16,278
Utilities		15,594	19,744
Miscellaneous		-	82
Administration and facility services		108,306	108,306
Total expenditures		444,344	238,533
EXCESS (DEFICIENCY) OF REVENUES			
OVER EXPENDITURES		43,471	143,437
OTHER FINANCING SOURCES (USES)			
Transfers (out)		(14,721)	(11,041)
		(,. = -)	(;••)_
Total other financing sources (uses)		(14,721)	(11,041)
NET CHANGE IN FUND BALANCE	\$	28,750	132,396
FUND BALANCE, JANUARY 1		_	115,383
FUND BALANCE, DECEMBER 31		_	\$ 247,779

(See independent auditor's report.) - 61 -

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SPECIAL RECREATION FUND

	Original and	
	Final Budget	Actual
REVENUES		
Property taxes	\$ 594,000	\$ 597,752
Charges for services	214,200	49,943
Grants and donations	12,956	24,240
Contributions	256,666	192,500
Investment income	4,075	4,318
Total revenues	1,081,897	868,753
EXPENDITURES		
Recreation		
Salaries and wages	603,816	206,446
Employee benefits	8,065	3,901
Contracted services	247,384	261,656
Supplies	92,350	13,637
Equipment, maintenance and repairs	5,775	60
Marketing	9,300	2,244
Telecommunications	6,090	3,507
Grants, donations and fundraising	3,000	185
Miscellaneous	100	-
Administration and facility services	106,992	53,496
Dissolution of LCSRA	225,216	491,401
Capital outlay		
Capital expenditures	228,000	206,756
Capital replacement	30,000	29,400
Total expenditures	1,566,088	1,272,689
NET CHANGE IN FUND BALANCE	\$ (484,191)	(403,936)
FUND BALANCE, JANUARY 1		1,045,432
FUND BALANCE, DECEMBER 31		\$ 641,496

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL AUDIT FUND

	Original and Final Budget			Actual
REVENUES				
Property taxes	\$	34,490	\$	35,578
Investment income		194		179
Total revenues		34,684		35,757
EXPENDITURES				
General government				
Contractual services		30,142		27,752
Total expenditures		30,142		27,752
NET CHANGE IN FUND BALANCE	\$	4,542	:	8,005
FUND BALANCE, JANUARY 1				49,946
FUND BALANCE, DECEMBER 31			\$	57,951

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ILLINOIS MUNICIPAL RETIREMENT FUND

	Original and Final Budget			Actual
REVENUES				
Property taxes	\$	407,420	\$	424,464
Investment income		962		1,087
Total revenues		408,382		425,551
EXPENDITURES				
General government				
IMRF employer contribution		445,000		353,648
Total expenditures		445,000		353,648
NET CHANGE IN FUND BALANCE	\$	(36,618)		71,903
FUND BALANCE, JANUARY 1				310,544
FUND BALANCE, DECEMBER 31			\$	382,447

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SOCIAL SECURITY FUND

	ginal and al Budget	Actual
REVENUES		
Property taxes	\$ 563,957	\$ 586,753
Investment income	 267	724
Total revenues	 564,224	587,477
EXPENDITURES		
General government		
Social Security	490,000	289,666
Medicare	 130,000	68,035
Total expenditures	 620,000	357,701
NET CHANGE IN FUND BALANCE	\$ (55,776)	229,776
FUND BALANCE, JANUARY 1		196,629
FUND BALANCE, DECEMBER 31	•	\$ 426,405

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL PAVING AND LIGHTING FUND

	-	ginal and al Budget		Actual
REVENUES				
Property taxes	\$	66,100	\$	68,911
Investment income		315		194
Total revenues		66,415		69,105
EXPENDITURES				
General government				
Equipment, maintenance and repair		69,800		58,790
Total expenditures		69,800		58,790
NET CHANGE IN FUND BALANCE	\$	(3,385)	I	10,315
FUND BALANCE, JANUARY 1				49,383
FUND BALANCE, DECEMBER 31			\$	59,698

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL POLICE FUND

	-	ginal and al Budget	Actual
REVENUES			
Property taxes	\$	91,920	\$ 97,755
Investment income		329	198
Total revenues		92,249	97,953
EXPENDITURES			
General government			
Contracted services		90,000	90,000
Supplies		600	132
Administration and facility services		3,000	3,000
Equipment, maintenance and repairs		4,250	-
Total expenditures		97,850	93,132
NET CHANGE IN FUND BALANCE	\$	(5,601)	4,821
FUND BALANCE, JANUARY 1			36,781
FUND BALANCE, DECEMBER 31			\$ 41,602

# SUPPLEMENTAL DATA

### LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION REFUNDING LIMITED TAX BONDS OF 2013A

December 31, 2020

Date of Issue	December 10, 2013
Date of Maturity	December 30, 2022
Authorized Issue	\$ 5,665,000
Denomination of Bonds	\$ 5,000
Interest Rates	0.50% to 4.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	Amalgamated Bank

Fiscal	Tax Levy			Req	uirements				Interest	Due On		
Year	Year	P	Principal	]	Interest	Total	June 30	A	mount	December 30	A	Mount
2021	2020	\$	670,000	\$	39,790	\$ 709,790	2021	\$	19,895	2021	\$	19,895
2022	2021		375,000		15,000	390,000	2022		7,500	2022		7,500
		\$	1,045,000	\$	54,790	\$ 1,099,790		\$	27,395		\$	27,395

### LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION REFUNDING BONDS OF 2013C

December 31, 2020

Date of Issue	December 10, 2013
Date of Maturity	December 30, 2021
Authorized Issue	\$ 5,150,000
Denomination of Bonds	\$ 5,000
Interest Rates	2.00% to 4.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	Amalgamated Bank

Fiscal	Tax Levy		Requirements			Interest	t Due On	
Year	Year	Principal	Interest	Total	June 30	Amount	December 30	Amount
2021	2020	\$ 1,045,000	\$ 41,800	\$ 1,086,800	2021	\$ 20,900	2021	\$ 20,900
		\$ 1,045,000	\$ 41,800	\$ 1,086,800		\$ 20,900	=	\$ 20,900

### LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION REFUNDING BONDS OF 2016B

December 31, 2020

Date of Issue	November 3, 2016						
Date of Maturity	December 30, 2023						
Authorized Issue	\$ 460,000						
Denomination of Bonds	\$ 5,000						
Interest Rates	2.00% to 2.10%						
Interest Dates	June 30 and December 30						
Principal Maturity Date	December 30						
Payable at	Zions Bank						

Fiscal	Tax Levy			Req	uirements					Interest	Due On		
Year	Year	P	rincipal	Interest Tota		Total	June 30	Amount		December 30	Amount		
2021	2020	\$	-	\$	10,740	\$	10,740	2021	\$	5,370	2021	\$	5,370
2022	2021		200,000		10,740		210,740	2022		5,370	2022		5,370
2023	2022		260,000		6,240		266,240	2023		3,120	2023		3,120
		\$	460,000	\$	27,720	\$	487,720		\$	13,860		\$	13,860

### LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION REFUNDING BONDS OF 2016C

December 31, 2020

Date of Issue	November 3, 2016
Date of Maturity	December 30, 2030
Authorized Issue	\$ 2,310,000
Denomination of Bonds	\$ 5,000
Interest Rates	3.00% to 5.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	Zions Bank

Fiscal	Tax Levy			Rec	uirements				Interest	Due On	
Year	Year	Ī	Principal		Interest			June 30	Amount	December 30	Amount
2021	2020	\$	-	\$	102,600	\$	102,600	2021	\$ 51,300	2021	\$ 51,300
2022	2021		-		102,600		102,600	2022	51,300	2022	51,300
2023	2022		90,000		102,600		192,600	2023	51,300	2023	51,300
2024	2023		245,000		99,900		344,900	2024	49,950	2024	49,950
2025	2024		260,000		90,100		350,100	2025	45,050	2025	45,050
2026	2025		290,000		79,700		369,700	2026	39,850	2026	39,850
2027	2026		315,000		68,100		383,100	2027	34,050	2027	34,050
2028	2027		350,000		55,500		405,500	2028	27,750	2028	27,750
2029	2028		355,000		38,000		393,000	2029	19,000	2029	19,000
2030	2029		405,000		20,250		425,250	2030	 10,125	2030	10,125
		\$	2,310,000	\$	759,350	\$	3,069,350		\$ 379,675	-	\$ 379,675
# LONG-TERM DEBT REQUIREMENTS REFUNDING DEBT CERTIFICATES OF 2016A

December 31, 2020

Date of Issue	November 3, 2016
Date of Maturity	December 30, 2030
Authorized Issue	\$ 5,025,000
Denomination of Bonds	\$ 5,000
Interest Rates	3.00% to 4.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	Zions Bank

Fiscal	Tax Levy			Re	quirements				Interest	Due On	
Year	Year	P	rincipal		Interest	Total	June 30	1	Amount	December 30	Amount
2021	2020	\$	95,000	\$	187,950	\$ 282,950	2021	\$	93,975	2021	\$ 93,975
2022	2021		110,000		185,100	295,100	2022		92,550	2022	92,550
2023	2022		120,000		181,800	301,800	2023		90,900	2023	90,900
2024	2023		135,000		178,200	313,200	2024		89,100	2024	89,100
2025	2024		160,000		174,150	334,150	2025		87,075	2025	87,075
2026	2025		165,000		169,350	334,350	2026		84,675	2026	84,675
2027	2026		180,000		164,400	344,400	2027		82,200	2027	82,200
2028	2027	1	1,300,000		159,000	1,459,000	2028		79,500	2028	79,500
2029	2028	1	1,325,000		107,000	1,432,000	2029		53,500	2029	53,500
2030	2029	1	1,350,000		54,000	1,404,000	2030		27,000	2030	27,000
		\$ 4	4,940,000	\$	1,560,950	\$ 6,500,950		\$	780,475		\$ 780,475

# LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION PARK BONDS OF 2019A

#### December 31, 2020

Date of Issue	February 22, 2019
Date of Maturity	December 30, 2023
Authorized Issue	\$ 2,000,000
Denomination of Bonds	\$ 5,000
Interest Rates	3.00% to 3.125%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	UMB Bank

Fiscal	Tax Levy		Rec	quirements								
Year	Year	Principal		Interest	Total	June 30	A	mount	December 30	A	Amount	
2021	2020	\$-	\$	58,886	\$ 58,886	2021	\$	29,443	2021	\$	29,443	
2022	2021	1,070,000		58,886	1,128,886	2022		29,443	2022		29,443	
2023	2022	840,000		26,250	866,250	2023		13,125	2023		13,125	
		\$ 1,910,000	\$	144,022	\$ 2,054,022		\$	72,011	_	\$	72,011	

# LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION PARK BONDS OF 2019B

December 31, 2020

Date of Issue	February 22, 2019
Date of Maturity	December 30, 2038
Authorized Issue	\$ 11,515,000
Denomination of Bonds	\$ 5,000
Interest Rates	4.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	UMB Bank

	Tax					<b>-</b>							
Fiscal	Levy		Requirements			Interest Due On							
Year	Year	Principal	Interest	Total	June 30	Amount	December 30	Amount					
2021	2020	\$ -	\$ 460,600	\$ 460,600	2021	\$ 230,300	2021	\$ 230,300					
2022	2021	-	460,600	460,600	2022	230,300	2022	230,300					
2023	2022	140,000	460,600	600,600	2023	230,300	2023	230,300					
2024	2023	1,070,000	455,000	1,525,000	2024	227,500	2024	227,500					
2025	2024	1,085,000	412,200	1,497,200	2025	206,100	2025	206,100					
2026	2025	1,130,000	368,800	1,498,800	2026	184,400	2026	184,400					
2027	2026	540,000	323,600	863,600	2027	161,800	2027	161,800					
2028	2027	560,000	302,000	862,000	2028	151,000	2028	151,000					
2029	2028	585,000	279,600	864,600	2029	139,800	2029	139,800					
2030	2029	605,000	256,200	861,200	2030	128,100	2030	128,100					
2031	2030	630,000	232,000	862,000	2031	116,000	2031	116,000					
2032	2031	655,000	206,800	861,800	2032	103,400	2032	103,400					
2033	2032	680,000	180,600	860,600	2033	90,300	2033	90,300					
2034	2033	710,000	153,400	863,400	2034	76,700	2034	76,700					
2035	2034	735,000	125,000	860,000	2035	62,500	2035	62,500					
2036	2035	765,000	95,600	860,600	2036	47,800	2036	47,800					
2037	2036	795,000	65,000	860,000	2037	32,500	2037	32,500					
2038	2037	830,000	33,200	863,200	2038	16,600	2038	16,600					
		· · ·					-	· · · ·					
		\$ 11,515,000	\$ 4,870,800	\$ 16,385,800		\$ 2,435,400	:	\$ 2,435,400					

# LONG-TERM DEBT REQUIREMENTS GENERAL OBLIGATION REFUNDING LIMITED TAX BONDS OF 2019C

December 31, 2020

Date of Issue	December 17, 2019
Date of Maturity	December 30, 2032
Authorized Issue	\$ 4,735,000
Denomination of Bonds	\$ 5,000
Interest Rates	2.37% to 3.00%
Interest Dates	June 30 and December 30
Principal Maturity Date	December 30
Payable at	UMB Bank

Fiscal	Tax Levy		Re	quirements			Interest Due On							
Year	Year	Principal		Interest	Total	June 30	4	Amount	December 30		Amount			
2021	2020	\$ 105,000	\$	109,850	\$ 214,850	2021	\$	54,925	2021	\$	54,925			
2022	2021	245,000		107,362	352,362	2022		53,681	2022		53,681			
2023	2022	510,000		101,554	611,554	2023		50,777	2023		50,777			
2024	2023	655,000		89,468	744,468	2024		44,734	2024		44,734			
2025	2024	680,000		73,944	753,944	2025		36,972	2025		36,972			
2026	2025	695,000		57,828	752,828	2026		28,914	2026		28,914			
2027	2026	270,000		41,356	311,356	2027		20,678	2027		20,678			
2028	2027	290,000		34,958	324,958	2028		17,479	2028		17,479			
2029	2028	300,000		28,084	328,084	2029		14,042	2029		14,042			
2030	2029	290,000		20,974	310,974	2030		10,487	2030		10,487			
2031	2030	285,000		14,102	299,102	2031		7,051	2031		7,051			
2032	2031	310,000		7,348	317,348	2032		3,674	2032		3,674			
		\$ 4,635,000	\$	686,828	\$ 5,321,828		\$	343,414	=	\$	343,414			

# STATISTICAL SECTION

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information displays about the District's overall financial health.

Contents	Page(s)
Financial Trends These schedules contain trend information to help the reader understand how the District's financial performance and well-being have been changed over time.	76-85
Revenue Capacity These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.	86-89
Debt Capacity These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	90-93
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	94-96
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	97-98
Sources: Unless otherwise noted, the information in these schedules is derived	d from the

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# NET POSITION BY COMPONENT

# Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year	2011	2012*	2013			2014
GOVERNMENTAL ACTIVITIES						
Net investment in capital assets	\$ 26,356,801	\$ 34,403,707	\$	35,900,365	\$	40,465,972
Restricted	5,416,352	5,578,630		6,522,067		3,541,932
Unrestricted	 4,279,618	(21,506)		(261,931)		(576,260)
TOTAL GOVERNMENTAL ACTIVITIES	\$ 36,052,771	\$ 39,960,831	\$	42,160,501	\$	43,431,644
BUSINESS-TYPE ACTIVITIES						
Net investment in capital assets	\$ 6,751,135	\$ -	\$	-	\$	-
Unrestricted	 (4,185,534)	-		-		-
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 2,565,601	\$ -	\$	-	\$	
PRIMARY GOVERNMENT						
Net investment in capital assets	\$ 33,107,936	\$ 34,403,707	\$	35,900,365	\$	40,465,972
Restricted	5,416,352	5,578,630		6,522,067		3,541,932
Unrestricted	 94,084	(21,506)		(261,931)		(576,260)
TOTAL PRIMARY GOVERNMENT	\$ 38,618,372	\$ 39,960,831	\$	42,160,501	\$	43,431,644

\*In 2012, the business-type activities golf course was changed to governmental activities

# Data Source

	2015 2016			2017		2018		2019		2020	
\$	43,265,045	\$	39,465,662	\$	41,377,292	\$	44,026,790	\$	44,568,374	\$	44,232,291
	3,143,610		4,340,347		4,582,296		4,201,478		2,625,220		2,697,520
	(2,096,635)		1,893,189		1,612,885		1,296,616		3,038,349		3,233,787
ф.	11 010 000	<i>ф</i>	15 (00 100	<b>.</b>	15 550 150	ф.	10 50 1 00 1	<i>ф</i>	50 001 040	<b>.</b>	50 1 60 500
\$	44,312,020	\$	45,699,198	\$	47,572,473	\$	49,524,884	\$	50,231,943	\$	50,163,598
\$	_	\$	-	\$	-	\$	-	\$	-	\$	-
-	-	Ŧ	-	+	-	Ŧ	-	Ŧ	-	+	-
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
\$	43,265,045	\$	39,465,662	\$	41,377,292	\$	44,026,790	\$	44,568,374	\$	44,232,291
¥	3,143,610	Ψ	4,340,347	Ψ	4,582,296	Ψ	4,201,478	Ψ	2,625,220	Ψ	2,697,520
	(2,096,635)		1,893,189		1,612,885		1,296,616		3,038,349		3,233,787
	(2,070,033)		1,075,109		1,012,005		1,270,010		5,050,549		5,255,767
\$	44,312,020	\$	45,699,198	\$	47,572,473	\$	49,524,884	\$	50,231,943	\$	50,163,598

# CHANGE IN NET POSITION

# Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year	2011	2012*	2013	2014
EXPENSES				
Governmental activities				
General government	\$ 6,073,155	\$ 6,204,422	\$ 6,394,842	\$ 5,701,744
Recreation	7,636,151	7,676,662	9,632,563	9,204,936
Golf course	-	-	-	2,026,242
Interest in long-term debt	 1,745,115	1,670,599	1,738,588	2,009,396
Total governmental activities expenses	 15,454,421	15,551,683	17,765,993	18,942,318
Business-type activities				
Golf course	 1,837,614	1,817,677	-	
Total business-type activities expenses	 1,837,614	1,817,677	-	-
TOTAL PRIMARY GOVERNMENT EXPENSES	\$ 17,292,035	\$ 17,369,360	\$ 17,765,993	\$ 18,942,318
PROGRAM REVENUES				
Governmental activities				
Charges for services				
Recreation	\$ 5,983,546	\$ 6,143,245	\$ 7,575,049	\$ 6,886,358
Golf course	-	-	-	1,470,350
Operating grants	-	-	-	-
Capital grants and contributions	 109,808	98,186	96,025	151,926
Total governmental activities				
program revenues	 6,093,354	6,241,431	7,671,074	8,508,634
Business-type activities				
Golf course	 1,295,890	1,413,697	-	-
Total business-type activities				
program revenues	 1,295,890	1,413,697	 -	 -
TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES	\$ 7,389,244	\$ 7,655,128	\$ 7,671,074	\$ 8,508,634
NET (EXPENSE) REVENUE	 			
Governmental activities	\$	\$	\$ (10,094,919)	\$ (10,433,684)
Business-type activities	 (541,724)	 (403,980)	 -	 -
TOTAL PRIMARY GOVERNMENT				
NET (EXPENSE) REVENUE	\$ (9,902,791)	\$ (9,714,232)	\$ (10,094,919)	\$ (10,433,684)

	2015		2016		2017		2018		2019		2020
\$	7 865 007	¢	7 228 201	¢	7 217 652	¢	7 044 122	¢	9 525 571	¢	6 467 066
Э	7,865,907	\$	7,328,391	\$	7,217,652	\$	7,044,132	\$	8,535,571	\$	6,467,066
	8,634,702		9,539,174		9,398,293		9,759,717		8,864,339		7,266,188
	1,963,664 1,254,040		1,672,109		1,693,581 1,043,381		1,679,503 908,046		1,768,537		1,459,601
	1,234,040		1,253,767		1,045,581		908,040		1,475,749		1,178,827
	19,718,313		19,793,441		19,352,907		19,391,398		20,644,196		16,371,682
	17,710,010		19,790,111		1,002,007		1,0,0,1,0,0		20,011,190		10,071,002
	-		-		-		-		-		-
	-		-		-		-		-		-
\$	19,718,313	¢	19,793,441	¢	19,352,907	¢	19,391,398	¢	20,644,196	¢	16,371,682
¢	19,718,515	φ	19,795,441	¢	19,332,907	¢	19,391,398	φ	20,044,190	¢	10,371,082
\$	7,264,267	\$	7,527,330	\$	7,206,263	\$	7,070,215	\$	6,964,303	\$	3,290,416
Ψ	1,354,898	Ψ	1,204,710	Ψ	1,300,479	Ψ	1,202,033	Ψ	1,156,609	Ψ	910,369
	-				-		441,594		463,465		333,463
	184,568		373,025		538,128		3,932		215,989		115,687
	- ,				, -						
	8,803,733		9,105,065		9,044,870		8,717,774		8,800,366		4,649,935
	-		-		-		-		-		-
	-		-		-		-		-		-
\$	8,803,733	\$	9,105,065	\$	9,044,870	\$	8,717,774	\$	8,800,366	\$	4,649,935
φ	0,005,755	φ	7,105,005	φ	7,044,070	φ	0,/1/,//4	φ	0,000,000	φ	+,0+2,255
\$	(10.914 580)	\$	(10.688 376)	\$	(10.308.037)	\$	(10.673 624)	\$	(11,843,830)	\$	(11.721.747)
Ψ	-	Ψ	-	Ψ	-	Ψ	-	φ	-	Ψ	-
\$	(10,914,580)	\$	(10,688,376)	\$	(10,308,037)	\$	(10,673,624)	\$	(11,843,830)	\$	(11,721,747)

#### CHANGE IN NET POSITION (Continued)

#### Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year		2011		2012*		2013		2014
GENERAL REVENUES AND OTHER								
CHANGES IN NET POSITION Governmental activities								
Taxes								
	\$	10,688,645	¢	10,943,283	¢	11,381,466	¢	11 552 005
Property Intergovernmental	φ	55,889	φ	10,943,283 55,991	φ	62,072	φ	63,905
Gain on sale of assets		-		55,991		02,072		03,901
Investment income		- 7,131		6,022		5,842		- 15.696
Miscellaneous		63,160		<i>,</i>		,		,
Miscellaneous		03,100		51,395		83,842		71,325
Total governmental activities		10,814,825		11,056,691		11,533,222		11,704,827
Business-type activities								
Miscellaneous		-		-		-		-
Total business-type activities		-		-		-		
TOTAL PRIMARY GOVERNMENT	\$	10,814,825	\$	11,056,691	\$	11,533,222	\$	11,704,827
EXCESS (DEFICIT) BEFORE TRANSFERS								
Governmental activities	\$	1,453,758	\$	1,746,439	\$	1,438,303	\$	1,271,143
Business-type activities		(541,724)	Ŧ	(403,980)	Ŧ	-	Ŧ	-,
TOTAL EXCESS (DEFICIT)								
BEFORE TRANSFERS	\$	912,034	\$	1,342,459	\$	1,438,303	\$	1,271,143
TRANSFERS								
Governmental activities	\$	158,048	\$	2,161,621	\$	-	\$	-
Business-type activities		(158,048)		(2,161,621)		-		-
TOTAL TRANSFERS		-		-		_		-
CHANGE IN NET POSITION								
Governmental activities		1,611,806		3,908,060		1,438,303		1,271,143
Business-type activities		(699,772)		(2,565,601)				
TOTAL PRIMARY GOVERNMENT CHANGES IN NET POSITION	\$	912,034	\$	1,342,459	\$	1,438,303	\$	1,271,143

\*In 2012, the business-type activities golf course was changed to governmental activities

#### Data Source

$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		2015		2016		2017		2018		2019		2020
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$												
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$												
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$												
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$	11,682,772	\$	11,941,802	\$	12,091,774	\$	12,391,465	\$	11,192,475	\$	11,223,279
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$												
30,792       59,429       36,163       70,859       57,569       49,561         11,791,855       12,075,554       12,225,381       12,626,035       12,186,155       11,653,402         -       -       -       -       -       -       -       -         -       -       -       -       -       -       -       -         \$ 11,791,855       \$ 12,075,554       \$ 12,225,381       \$ 12,626,035       \$ 12,186,155       \$ 11,653,402         \$ 11,791,855       \$ 12,075,554       \$ 12,225,381       \$ 12,626,035       \$ 12,186,155       \$ 11,653,402         \$ 877,275       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)         -       -       -       -       -       -       -       -         \$ 877,275       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)         \$ -       -       -       -       -       -       -       -         \$ -       \$ -       \$ -       \$ -       \$ -       \$ -       -       -         \$ 11,791,855       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)		-		-		-		30,037		35,380		54,451
11,791,855       12,075,554       12,225,381       12,626,035       12,186,155       11,653,402         -       -       -       -       -       -       -       -       -         -       -       -       -       -       -       -       -       -         \$ 11,791,855       \$ 12,075,554       \$ 12,225,381       \$ 12,626,035       \$ 12,186,155       \$ 11,653,402         \$ 11,791,855       \$ 12,075,554       \$ 12,225,381       \$ 12,626,035       \$ 12,186,155       \$ 11,653,402         \$ 877,275       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)         -       -       -       -       -       -       -         \$ 877,275       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)         \$ -       -       -       -       -       -       -       -       -         \$ 877,275       \$ 1,387,178       \$ 1,917,344       \$ 1,952,411       \$ 342,325       \$ (68,345)         -       -       -       -       -       -       -       -       -         -       -       -       -       -       -       -		10,151		13,945		33,682		75,707		498,256		261,701
-       -		30,792		59,429		36,163		70,859		57,569		49,561
\$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -		11,791,855		12,075,554		12,225,381		12,626,035		12,186,155		11,653,402
\$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -												
\$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -		_		_		_		_		_		_
\$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -		-				-		-		-		
\$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ 877,275 \$ 1,387,178 \$ 1,917,344 \$ 1,952,411 \$ 342,325 \$ (68,345)         \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -		-		-		-		-		-		-
\$       877,275       \$       1,387,178       \$       1,917,344       \$       1,952,411       \$       342,325       \$       (68,345)         \$       -       \$ <t< td=""><td>\$</td><td>11,791,855</td><td>\$</td><td>12,075,554</td><td>\$</td><td>12,225,381</td><td>\$</td><td>12,626,035</td><td>\$</td><td>12,186,155</td><td>\$</td><td>11,653,402</td></t<>	\$	11,791,855	\$	12,075,554	\$	12,225,381	\$	12,626,035	\$	12,186,155	\$	11,653,402
\$       877,275       \$       1,387,178       \$       1,917,344       \$       1,952,411       \$       342,325       \$       (68,345)         \$       -       \$ <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>												
\$       877,275       \$       1,387,178       \$       1,917,344       \$       1,952,411       \$       342,325       \$       (68,345)         \$       -       \$ <t< td=""><td>¢</td><td>877 275</td><td>¢</td><td>1 387 178</td><td>¢</td><td>1 017 344</td><td>¢</td><td>1 052 411</td><td>¢</td><td>312 325</td><td>¢</td><td>(68 345)</td></t<>	¢	877 275	¢	1 387 178	¢	1 017 344	¢	1 052 411	¢	312 325	¢	(68 345)
\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	ψ	-	ψ	-	ψ	-	ψ	-	ψ	-	ψ	-
\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -												
\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	¢	277 775	¢	1 207 170	¢	1 017 244	¢	1 052 411	¢	242 225	¢	(68 245)
877,275 1,387,178 1,917,344 1,952,411 342,325 (68,345)	¢	077,273	¢	1,307,170	¢	1,917,344	¢	1,952,411	¢	342,323	φ	(08,343)
877,275 1,387,178 1,917,344 1,952,411 342,325 (68,345)												
	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
		-		-		-		-		-		-
		-		-		-		-		-		-
		877.275		1.387.178		1.917.344		1.952.411		342.325		(68.345)
\$ 877 275 \$ 1.387 178 \$ 1.917 344 \$ 1.952 411 \$ 342 325 \$ (68.345)		-		-								-
\$ 877 275 \$ 1 387 178 \$ 1 917 344 \$ 1 952 411 \$ 342 325 \$ (68 345)												
$\psi$ 01,215 $\psi$ 1,501,110 $\psi$ 1,717,377 $\psi$ 1,752,711 $\psi$ 342,525 $\psi$ (00,345)	\$	877,275	\$	1,387,178	\$	1,917,344	\$	1,952,411	\$	342,325	\$	(68,345)

# FUND BALANCES OF GOVERNMENTAL FUNDS

# Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal Year	2011	2012	2013	2014
GENERAL FUND				
Nonspendable	\$ 2,010,608	\$ 9,791	\$ 31,556	\$ 31,555
Restricted	549,408	550,792	565,156	610,441
Unassigned	 2,748,366	2,938,577	2,947,403	3,084,983
TOTAL GENERAL FUND	\$ 5,308,382	\$ 3,499,160	\$ 3,544,115	\$ 3,726,979
ALL OTHER GOVERNMENTAL FUNDS				
Nonspendable	\$ 2,185,224	\$ 74,078	\$ 64,935	\$ 66,940
Restricted	4,867,461	5,019,255	16,874,456	6,595,900
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	 (578,262)	(812,875)	(912,824)	(1,202,160)
TOTAL ALL OTHER				
GOVERNMENTAL FUNDS	\$ 6,474,423	\$ 4,280,458	\$ 16,026,567	\$ 5,460,680
TOTAL GOVERNMENTAL				
FUNDS	\$ 11,782,805	\$ 7,779,618	\$ 19,570,682	\$ 9,187,659

Data Source

	2015	2016			2017		2018		2019	2020		
	2015		2010		2017		2010		2017		2020	
\$	6,112	\$	80,767	\$	77,377	\$	76,856	\$	694,584	\$	1,907,333	
	636,677		665,213		665,213		826,974		789,492		802,143	
	3,132,582		3,531,204		3,508,700		3,614,747		3,581,189		3,386,711	
\$	3,775,371	\$	4,277,184	\$	4,251,290	\$	4,518,577	\$	5,065,265	\$	6,096,187	
÷	101010	<i>•</i>		<i>.</i>		<b>.</b>		<i>•</i>		<b>.</b>		
\$	106,969	\$	75,917	\$	75,315	\$	63,798	\$	84,519	\$	58,698	
	6,167,842		4,476,620		4,023,002		3,374,504		12,585,689		5,924,871	
	76,587		-		-		-		-		-	
	-		-		-		-		1,670,458		2,164,767	
	(1,717,408)		(150,771)		(395,836)		(778,852)		(1,249,106)		(2,342,271)	
\$	4,633,990	\$	4,401,766	\$	3,702,481	\$	2,659,450	\$	13,091,560	\$	5,806,065	
÷	0.400.0.1	<i>•</i>	0.470.055	<i>.</i>		<b>.</b>		<i>•</i>		<b>.</b>		
\$	8,409,361	\$	8,678,950	\$	7,953,771	\$	7,178,027	\$	18,156,825	\$	11,902,252	

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

# Last Ten Fiscal Years (modified accrual basis of accounting)

TH 1 17	2011	2012	2012	2014
Fiscal Year	2011	2012	2013	2014
REVENUES				
Taxes	\$ 10,744,534	\$ 10,999,274	\$ 11,443,538	\$ 11,617,806
Intergovernmental		-	-	_
Charges for services	5,966,339	6,121,628	7,552,703	8,333,501
Licenses and permits	17,207	21,617	22,346	23,207
Grants and donations	109,808	89,186	96,025	156,192
Interest	7,131	6,022	5,842	15,696
Miscellaneous	63,160	51,395	83,842	67,059
Total revenues	16,908,179	17,289,122	19,204,296	20,213,461
EXPENDITURES				
General government	5,819,197	5,962,534	6,144,777	6,243,865
Recreation	5,928,764	6,108,682	7,750,655	6,743,471
Golf course	-	-	-	1,792,329
Capital outlay	514,813	656,541	747,546	1,554,365
Debt service				
Principal retirement	2,565,473	2,751,785	2,977,651	6,367,150
Interest	1,617,386	1,536,420	1,474,578	1,529,246
Total expenditures	16,445,633	17,015,962	19,095,207	24,230,426
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	462,546	273,160	109,089	(4,016,965)
OTHER FINANCING SOURCES (USES)				
Transfers in	508,048	537,338	942,137	650,556
Transfers (out)	(350,000)	(4,871,300)	(942,137)	(650,556)
Proceeds of bond issuances	-	48,615	19,875,000	34,384
Premium on bond issuances	-	-	56,550	-
Payment to refunded bond escrow agent	-	-	(9,010,942)	(6,410,000)
Disposal of capital assets		-	-	9,558
Total other financing sources (uses)	158,048	(4,285,347)	10,920,608	(6,366,058)
NET CHANGE IN FUND BALANCES	620,594	(4,012,187)	11,029,697	(1,717,529)
FUND BALANCES, JANUARY 1	11,162,211	11,782,805	7,779,618	19,570,682
FUND BALANCES, DECEMBER 31	\$ 11,782,805	\$ 7,770,618	\$ 18,809,315	\$ 17,853,153
DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES	29%	26%	37%	36%
Data Source				

Data Source

	2015		2016		2017		2018		2019		2020
\$	11,750,912	\$	12,002,180	\$	12,155,536	\$	12,449,432	\$	11,594,950	\$	11,223,279
Ŧ		Ŧ	,,	Ŧ		Ŧ		-	-	Ŧ	64,410
	58,597,306		8,732,040		8,506,742		8,268,271		8,137,230		4,230,384
	21,859		-		-		-		-		-
	98,213		373,025		538,128		64,573		663,136		419,550
	10,151		13,945		33,682		75,707		498,256		261,702
	27,747		59,429		36,163		70,789		57,569		49,561
	26,919,951		21,180,619		21,270,251		20,928,772		20,951,141		16,248,886
	6,569,138		6,759,258		6,673,609		6,786,359		6,843,609		5,990,706
	7,047,197		7,570,801		7,805,672		7,966,208		8,066,109		5,429,487
	1,737,745		1,672,109		1,681,953		1,465,858		1,571,857		1,268,632
	2,346,589		1,491,225		1,667,815		1,206,009		2,790,206		6,954,258
	2,564,176		2,459,062		3,079,358		3,810,000		3,545,000		1,825,000
	1,019,641		1,058,352		1,135,643		885,119		1,479,263		1,089,827
	1,019,041		1,050,552		1,155,045		005,117		1,177,205		1,009,027
	21,284,486		21,010,807		22,044,050		22,119,553		24,296,044		22,557,910
	, ,		, ,		, ,				· ·		, ,
	(9,551,002)		169,812		(773,799)		(1,190,781)		(3,344,903)		(6,309,024)
	(),551,002)		109,012		(113,199)		(1,1)0,701)		(3,311,703)		(0,505,021)
	618,556		2,991,775		1,366,312		1,022,129		1,155,010		1,054,694
	(618,556)		(2,991,775)		(1,366,312)		(1,022,129)		(1,155,010)		(1,054,694)
	-		7,795,000		-		-		18,250,000		-
	-		927,653 (8,622,876)		-		-		704,687 (4,666,366)		-
	-		(8,022,870)		48,620		30,037		35,380		- 54,451
	-		-		40,020		50,057		35,380		54,451
	-		99,777		48,620		30,037		14,323,701		54,451
	2,900,964		269,589		(725,179)		(1,160,744)		10,978,798		(6,254,573)
	9,187,659		8,409,361		8,678,950		7,953,771		7,178,027		18,156,825
\$	12,088,623	\$	8,678,950	\$	7,953,771	\$	6,793,027	\$	18,156,825	\$	11,902,252
-	, - <u>7</u> -		, -,*		, - <u>,</u>		, - <u>,</u> - ·		, - <u>7</u> - *		, ,
	20%		18%		20%		22%		23%		18%

# EQUALIZED ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

# Last Ten Levy Years

Fiscal Year	Tax Year	Residential Property	Farm	Commercial Property	Industrial Property	Total Taxable Equalized Assessed Value	Total Direct Tax Rate	Estimated Actual Full Market Value
2011	2010	\$ 1,457,940,104 \$	775,034	\$ 353,604,717	\$ 400,870,009	\$ 2,213,189,864	0.4842	\$ 6,639,569,592
2012	2011	1,344,425,905	832,985	335,955,677	370,610,679	2,051,825,246	0.5429	6,155,475,738
2013	2012	1,210,420,954	861,436	278,298,949	361,795,406	1,851,376,745	0.6235	5,554,130,235
2014	2013	1,151,545,007	878,408	274,161,591	341,773,866	1,768,358,872	0.6628	5,305,076,616
2015	2014	1,148,165,240	906,933	271,594,617	346,676,611	1,767,343,401	0.6704	5,302,030,203
2016	2015	1,200,684,303	919,324	273,219,256	352,205,096	1,827,027,979	0.6543	5,481,083,937
2017	2016	1,267,421,079	969,339	283,626,581	387,836,220	1,939,853,219	0.6243	5,819,559,657
2018	2017	1,331,042,740	928,351	298,060,393	416,489,580	2,046,521,064	0.6063	6,139,563,192
2019	2018	1,401,782,669	953,520	305,680,464	454,541,504	2,162,958,157	0.5185	6,488,874,471
2020	2019	1,472,472,757	988,547	299,436,127	450,226,532	2,223,123,963	0.5050	6,669,371,889

Data Sources

Will County Clerk's Office

#### PROPERTY TAX RATES - DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Levy Years

Fiscal Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Tax Levy Year	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
PARK DISTRICT DIRECT RATES										
Corporate	0.1537	0.1687	0.1970	0.2086	0.2200	0.2185	0.2151	0.2115	0.2119	0.2129
Recreation	0.0565	0.0629	0.0679	0.0715	0.0694	0.0675	0.0651	0.0635	0.0660	0.0671
Audit	0.0008	0.0008	0.0009	0.0003	0.0017	0.0026	0.0010	0.0004	0.0018	0.0016
Social Security	0.0212	0.0239	0.0267	0.0308	0.0315	0.0301	0.0273	0.0268	0.0266	0.0264
IMRF	0.0191	0.0215	0.0276	0.0273	0.0272	0.0270	0.0238	0.0234	0.0251	0.0191
Liability insurance	0.0076	0.0085	0.0095	0.0186	0.0160	0.0156	0.0170	0.0165	0.0095	0.0101
Paving and lighting	0.0031	0.0034	0.0038	0.0039	0.0044	0.0044	0.0041	0.0038	0.0021	0.0031
Workers' compensation	0.0053	0.0059	0.0067	0.0023	0.0023	0.0023	0.0022	0.0022	0.0015	0.0019
Police protection	0.0043	0.0047	0.0052	0.0050	0.0052	0.0052	0.0049	0.0048	0.0045	0.0044
Museum	0.0107	0.0110	0.0112	0.0136	0.0138	0.0135	0.0126	0.0131	0.0127	0.0131
Bond and interest	0.1899	0.2105	0.2372	0.2414	0.2389	0.2276	0.2116	0.2008	0.1223	0.1184
Special recreation	0.0120	0.0211	0.0298	0.0395	0.0400	0.0400	0.0396	0.0395	0.0345	0.0269
TOTAL PARK DISTRICT DIRECT RATES	0.4842	0.5429	0.6235	0.6628	0.6704	0.6543	0.6243	0.6063	0.5185	0.5050
OVERLAPPING RATES										
Village of Bolingbrook	0.6666	0.6968	0.8647	0.9823	0.9833	1.0963	1.0325	1.0325	0.9380	0.9511
Fountaindale Public Library District	0.4073	0.4365	0.5060	0.5630	0.5805	0.5835	0.5595	0.5595	0.5210	0.5429
Valley View School District #365	5.2276	5.9062	6.7687	7.3668	7.6318	7.5388	7.3246	7.3246	7.3030	7.2224
Joliet Junior College #525	0.2271	0.2463	0.2768	0.2955	0.3085	0.3065	0.3099	0.3099	0.2924	0.2938
County of Will	0.5274	0.5351	0.5696	0.5994	0.6210	0.6140	0.6121	0.6121	0.5842	0.5842
Will County Forest Preserve	0.1567	0.1693	0.1859	0.1970	0.1977	0.1937	0.1944	0.1944	0.1462	0.1462
DuPage Township	0.0662	0.0708	0.0769	0.0805	0.0824	0.0823	0.0790	0.0790	0.0718	0.0718
All others	0.0197	0.0200	0.0212	0.0222	0.0223	0.0218	0.0026	0.0206	0.0114	-
TOTAL OVERLAPPING RATES	7.2986	8.0810	9.2698	10.1067	10.4275	10.4369	10.1146	10.1326	9.8680	9.8124
TOTAL TAX RATE	7.7828	8.6239	9.8933	10.7695	11.0979	11.0912	10.7389	10.7389	10.3865	10.3174

Rates are per \$100 of assessed value

Note: All others includes Will County Bldg Comm, DuPage Township Road Funds, Village of Bolingbrook

# Data Source

Will County Clerk's Office

# PRINCIPAL PROPERTY TAXPAYERS

# Current Year and Nine Years Ago

	2020				2011		
Taxpayer	2019 Equalized Assessed Value*	Rank	Percentage of Total Equalized Assessed Valuation		2010 Equalized Assessed Value	Rank	Percentage of Total Equalized Assessed Valuation
Middleton Tallgrass Investors	14,841,640	1	0.67%	Adventist Bolingbrook Hospital	37,117,001	1	1.68%
SOF-IX PB Owner LP	14,831,850	2	0.67%	FC Janes Park LLC	29,815,200	2	1.35%
Hart 155 Industrial LLC	9,889,200	3	0.44%	PACGWL LLC	11,571,600	3	0.52%
LMC Bolingbrook Holdings LLC	9,560,866	4	0.43%	Industrial Dev Int. Inc.	11,488,812	4	0.52%
Star River Run LLC	8,869,261	5	0.40%	Teachers Ins & Annuity of AM	10,663,621	5	0.48%
Lit Industrial LP	8,164,719	6	0.37%	AEW LT Bolingbrook LLC	10,134,800	6	0.46%
Remington BB LLC	7,947,738	7	0.36%	JSP Bolingbrook I LP	9,605,100	7	0.43%
AMB Instnl Alliance FND III LP	7,802,452	8	0.35%	Bolingbrook Investors LLC	9,343,000	8	0.42%
Teachers Ins & Annuity of AM	7,306,912	9	0.33%	Sun Life Assur. Co. of Canada	9,150,000	9	0.41%
Bchroscoe LLC	7,279,267	10	0.33%	Duke Reality LP	9,113,910	10	0.41%
	\$ 96,493,905		4.35%		\$ 148,003,044		6.68%

\*Most recent data available

Data Source

Will County Clerk's Office

# PROPERTY TAX LEVIES AND COLLECTIONS

# Last Ten Levy Years

			Collected v Fiscal Year (		Collections	Total Collect	ions to Date
Fiscal Year	Levy Year	Tax Levied	 Amount	Percentage of Levy	in Subsequent Years	 Amount	Percentage of Levy
2011	2010	\$ 10,716,265	\$ 10,688,645	99.74%	3,742	\$ 10,692,387	99.78%
2012	2011	11,139,716	10,941,050	98.22%	N/A	10,941,050	98.22%
2013	2012	11,543,334	11,377,725	98.57%	N/A	11,377,725	98.57%
2014	2013	11,720,683	11,553,484	98.57%	N/A	11,553,484	98.57%
2015	2014	11,848,270	11,833,969	99.88%	N/A	11,833,969	99.88%
2016	2015	11,954,244	11,941,803	99.90%	N/A	11,941,803	99.90%
2017	2016	12,110,504	12,091,775	99.85%	N/A	12,091,775	99.85%
2018	2017	12,408,057	12,391,465	99.87%	N/A	12,391,465	99.57%
2019	2018	11,214,938	11,192,475	99.80%	N/A	11,192,475	99.80%
2020	2019	11,375,861	11,223,279	98.66%	N/A	11,223,279	98.66%

N/A - Not Available

Data Source

Will County Treasurer's Office

# RATIOS OF OUTSTANDING DEBT BY TYPE

#### Last Ten Fiscal Years

			Equalized		Gov	vernmental Activ	vities			Percent of	
			Assessed	General	Alternate			Installment	Total	Equalized	
Fiscal	Levy		Value	Obligation	Revenue	Debt	Notes	Notes	Primary	Assessed	Per
Year	Year	Population (1)	(in thousands)	Bonds	Bonds	Certificates	Payabl	e Payable	Government	Value	Capita (1)
2011	2010	72.972	¢ 2 212 100	¢ 21.405.615	¢ ( (00 <b>7</b> 00	¢	ф <b>Г</b> (	102 ¢	¢ 28 242 408	1 720/	¢ 510
2011	2010	73,872	\$ 2,213,190	\$ 31,495,615	\$ 6,690,700	\$ -	,	183 \$ -	\$ 38,242,498	1.73%	
2012	2011	73,802	2,051,825	28,661,554	6,821,968	-	38,	912 39,101	35,561,535	1.73%	482
2013	2012	74,039	1,851,377	36,695,000	6,959,870	-	19,	634 30,728	43,705,232	2.36%	590
2014	2013	74,886	1,768,359	23,935,000	7,104,728	-		- 47,596	31,087,324	1.76%	415
2015	2014	74,180	1,767,343	21,370,000	7,256,883	-		- 28,420	28,655,303	1.62%	386
2016	2015	75,951	1,827,028	21,694,159	-	5,508,494		- 9,358	27,212,011	1.49%	358
2017	2016	76,272	1,939,843	18,572,433	-	5,473,959			24,046,392	1.24%	315
2018	2017	76,437	2,046,521	14,710,708	-	5,439,423			20,150,131	0.98%	315
2019	2018	76,606	2,162,958	25,678,434	-	5,404,889			31,083,323	1.44%	315
2020	2019	76,758	2,223,124	24,216,828	-	4,940,000			29,156,828	1.31%	380

(1) District Records

Note: Details of the District's outstanding debt can be found in the notes to financial statements.

# RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Fiscal Year	Levy Year	• 0		Percentage of Equalized Assessed Value	Per Capita	
2011	2010	\$ 31,495,615	\$-	\$ 31,495,615	1.42% \$	426
2012	2011	28,661,554	-	28,661,554	1.40%	388
2013	2012	36,695,000	10,202,487	26,492,513	1.44%	358
2014	2013	23,935,000	116,085	23,818,915	1.35%	318
2015	2014	21,370,000	940,086	20,429,914	1.16%	275
2016	2015	21,694,159	1,833,779	19,860,380	1.09%	261
2017	2016	18,572,433	2,204,314	16,368,119	0.84%	215
2018	2017	14,710,708	1,925,855	12,784,853	0.62%	167
2019	2018	25,678,434	37,721	25,640,713	1.19%	335
2020	2019	24,216,828	38,426	24,178,402	1.09%	315

Last Ten Fiscal Years

Note: Details of the District's outstanding debt can be found in notes to financial statements.

See the schedule of Equalized Assessed Value and Actual Value of Taxable Property on page 84 for property value data.

# Data Source

# **BOLINGBROOK PARK DISTRICT, ILLINOIS**

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

# December 31, 2020

Governmental Unit	0	Outstanding Debt	Percentage of Debt Applicable to the District*	District's hare of Debt
District	\$	29,156,828	100.000%	\$ 29,156,828
Village of Bolingbrook		228,722,648	97.971%	224,081,865
Fountaindale Public Library District		26,345,000	90.330%	23,797,439
Valley View School District #365		331,263,104	62.872%	208,271,739
Joliet Junior College #525		151,041,813	9.296%	14,040,847
County of Will		650,929,208	9.897%	64,422,464
Will County Forest Preserve		129,269,118	9.897%	12,793,765
Subtotal Overlapping Debt	1	,517,570,891		547,408,119
TOTAL DIRECT AND OVERLAPPING DEBT	\$ 1	,546,727,719	=	\$ 576,564,947

\*Determined by the ratio of assessed value of property subject in the District to valuation property subject to taxation in overlapping unit.

# Data Sources

State of Illinois Comptroller's Office - The Warehouse - Local Government Financial Database Governmental Unit's Annual Comprehensive Financial Report or Annual Financial Report

#### LEGAL DEBT MARGIN INFORMATION

#### Last Ten Fiscal Years

Fiscal Year Levy Year	2011 2010	2012 2011	2013 2012	2014 2013	2015 2014	2016 2015	2017 2016	2018 2017	2019 2018	2020 2019
Legal debt limit	\$ 110,659,493	\$ 102,591,262 \$	92,568,837 \$	88,417,944 \$	88,367,170	\$ 91,351,399 \$	96,992,661 \$	102,326,053 \$	108,147,908 \$	111,156,198
Total net debt applicable to limit	17,850,909	17,489,514	26,731,688	23,835,000	21,290,000	26,224,358	23,145,000	19,335,000	29,685,000	27,860,000
LEGAL DEBT MARGIN	\$ 92,808,584	\$ 85,101,748 \$	65,837,149 \$	64,582,944 \$	67,077,170	\$ 65,127,041 \$	73,847,661 \$	82,991,053 \$	78,462,908 \$	83,296,198
Total net debt applicable to the limit as a percentage of debt limit	16.13%	6 17.05%	28.88%	26.96%	24.09%	28.71%	23.86%	18.90%	27.45%	25.06%
						egal debt margin calc		2020	¢	2 222 122 062
						Assessed value (most i	recent available)		\$	2,223,123,963
						egal debt margin				5.000%
					D	Debt limit				111,156,198
						Debt applicable to limit General obligation bo		tificates		27,860,000
					L	EGAL DEBT MAR	GIN		\$	83,296,198

# Data Source

# DEMOGRAPHIC AND ECONOMIC INFORMATION

Fiscal Year	Population (1)	Total Personal Income	-	Per Capita Personal Income	Median Age	(2) School Enrollment	Unemployment Rate
2011	73,872	\$ 2,228,275,008	\$	30,164	32.8	17,691	9.40%
2012	73,802	1,949,258,424		26,412	33.1	17,674	9.70%
2013	74,039	2,030,149,380		27,420	33.1	17,633	9.20%
2014	74,886	2,077,786,956		27,746	33.1	17,311	6.00%
2015	74,180	2,080,674,820		28,049	33.5	17,077	6.00%
2016	75,951	2,201,743,539		28,989	33.7	16,943	5.50%
2017	76,272	2,336,821,536		30,638	36.6	16,840	5.00%
2018	76,437	2,361,750,426		30,898	35.0	16,511	3.70%
2019	76,606	2,466,866,412		32,202	35.0	16,234	3.40%
2020	76,758	2,669,719,998		34,781	35.4	15,527	9.70%

Last Ten Fiscal Years

(1) U.S. Department of Commerce, Bureau of the Census

(2) Annual school census by Board of Education and Valley View School District #365 Records

# PRINCIPAL EMPLOYERS

# Current Year and Nine Years Ago

	2020				2011		
Employer	Number of Employees	Rank	Percentage of Total District Employment	Employer	Number of Employees	Rank	Percentage of Total District Employment
	0.000	1	11.50%		2 402		2.2.5%
Amazon	9,000	I	11.73%	Valley View School District	2,483	1	3.36%
Valley View School District	3,215	2	4.19%	Adventist Bolingbrook Hospital	1,000	2	1.35%
Plainfield School District	3,153	3	4.11%	Omega Studios, Inc.	700	3	0.95%
Silver Cross Hospital	2,944	4	3.84%	Kehe Food Distribution, Inc.	670	4	0.91%
Will County Government	2,267	5	2.95%	Arena Auto Auction	600	5	0.81%
Amita Health St. Joseph Medical Ctr.	1,749	6	2.28%	Utlra Beauty	500	6	0.68%
WeatherTech	1,741	7	2.27%	Chicago Bridge & Iron	450	7	0.61%
Joliet Public School Dist. #86	1,614	8	2.10%	Crime Stoppers of Bolingbrook	400	8	0.54%
Joliet Junior College	1,500	9	1.95%	Gross International Corp.	400	9	0.54%
Ulta Beauty	1,440	10	1.88%	Village of Bolingbrook	280	10	0.38%

# Data Source

Will County Center for Economic Development

#### BOLINGBROOK PARK DISTRICT, ILLINOIS

#### PROGRAM PARTICIPATION

December 31, 2020

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020**
RECRECATION PROGRAMS										
Aquatics	4,587	4,871	4,439	4,180	3,950	4,489	3,851	5,073	5,236	1,560
Athletics	2,309	713	622	617	611	509	537	391	416	237
Dance*	2,779	2,545	2,241	2,204	2,292	1,938	1,774	1,751	1,534	1,028
Daycamp*	2,780	3,815	3,727	5,153	6,008	5,556	5,445	4,178	3,757	290
Early childhood	2,246	2,495	2,118	1,057	1,320	1,251	908	937	1,182	244
Fitness	796	498	540	480	393	480	369	322	140	34
Gymnastics*	2,779	3,364	3,162	3,625	3,433	4,096	3,478	3,957	3,679	1,217
Nature	975	865	710	1,071	1,038	1,299	1,107	1,152	1,137	89
Special recreation***	1,151	1,654	1736	1,573	1,643	1,953	1,811	2,028	1,941	-
Preschool*	500	629	300	375	285	208	464	334	394	71
Reach	NA	445	534	618	630	551	990	538	495	356
Programs and events*	2,780	2,812	2,587	2,775	2,499	3,479	2,522	3,047	757	420
Programs and services*	557	620	634	457	364	315	121	115	2,099	745
TOTAL RECRECATION PROGRAMS	24,239	25,326	23,350	24,185	24,466	26,124	23,377	23,823	22,767	6,291
Fitness center memberships	1,784	1,944	2,151	1,886	2,581	2,555	2,492	2,548	2,680	-
Aquatic Center memberships	5,192	5,560	4,839	4,797	4,646	4,453	4,274	4,583	4,413	-
Annual attendance - Aquatic Center	171,301	165,219	139,870	136,581	141,195	154,819	146,932	163,306	127,402	6,382
Golf course rounds of play	21,243	22,346	21,884	22,792	19,186	21,674	22,808	19,770	19,134	25,891

\*Represents data that was categorized differently from 2009 through 2011 and is an estimate of the total for the year.

\*\*Represents pandemic year

\*\*\*In 2020, the District entered into a multi-community special recreation association with NWCSRA, leading to the dissolution of the Lily Cache Special Recreation Association

#### Data Source

# FULL-TIME EQUIVALENT EMPLOYEES

# Last Ten Fiscal Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
GENERAL GOVERNMENT										
Full-time employees	50	50	50	60	57	62	55	53	57	50
Part-time employees	27	64	74	93	78	84	80	79	60	33
Total general government	77	114	124	153	135	146	135	132	117	83
CULTURE AND RECREATION										
Full-time employees	11	15	16	16	13	15	17	18	17	15
Part-time employees	612	619	648	645	733	737	711	699	727	446
Total culture and recreation	623	634	664	661	746	752	728	717	744	461
<b>GOLF OPERATIONS*</b>										
Full-time employees	4	4	3	8	8	5	-	-	-	-
Part-time employees	57	57	57	83	78	53	-	-	-	-
Total golf operations	61	61	60	91	86	58	-	-	-	-
Total full-time employees	65	69	69	84	78	82	72	71	74	65
Total part-time employees	696	740	779	821	889	874	791	778	787	479
TOTAL PARK DISTRICT	761	809	848	905	967	956	863	849	861	544

The figures represent the number of employees on payroll during the year. Employee turnover and work schedules affect the employee count.

\*As of July 1, 2016, the District was no longer the employer of golf and Ashbury's operation employees. They are employed by a third party management company.

Data Source

#### CAPITAL ASSET STATISTICS

Last Ten Fiscal Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
PARKS AND RECREATION										
Total acreage	1,087	1,087	1,087	1,087	1,087	1,087	1,087	1,087	1,106	1,106
Number of parks and facilities	49	49	49	49	49	49	49	49	50	50
Facilities square footage	183,224	183,224	183,224	183,224	183,224	183,224	183,224	183,224	183,224	183,224
Number of baseball fields	49	49	49	49	49	49	49	49	49	49
Number of basketball courts	14	14	14	14	14	14	14	14	14	14
Number of football fields	7	7	7	7	7	7	7	7	7	7
Number of golf courses	1	1	1	1	1	1	1	1	1	1
Number of ice rinks	1	1	1	1	1	1	1	1	1	1
Number of playgrounds	37	37	37	37	38	38	38	38	38	38
Number of restaurants	1	1	1	1	1	1	1	1	1	1
Number of roller hockey rinks	3	3	3	3	3	3	3	3	3	3
Number of skate parks	5	5	5	5	2	2	2	2	2	2
Number of soccer fields	43	43	43	43	43	43	44	44	44	46
Number of swimming pools	2	2	2	2	2	2	2	2	2	2
Number of tennis courts	10	10	10	10	10	10	10	10	10	10
Number of volleyball courts	10	10	10	10	10	10	10	10	10	10
Number of fitness centers	2	2	2	2	2	2	2	2	2	1
Number of cricket fields	2	2	2	2	2	2	2	2	2	2
FACILITIES										
Annerino Community Center	Х	Х	Х	Х	Х	Х	Х	Х	х	Х
Bolingbrook Recreation and Aquatic Complex	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Building and Grounds	Х	Х	Х	Х	Х	Х	Х	Х	х	Х
Deatheridge/Drdak Center	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Boughton Ridge Golf Course	Х	Х	Х	Х	Х	Х	Х	Х	х	Х
Tenth Hole Pub	-	-	-	-	-	-	-	-	-	-
Hidden Lakes Learning Center	-	-	-	-	-	-	-	-	-	-
Hidden Oaks Nature Center	Х	Х	Х	х	Х	Х	Х	х	Х	Х
Lifestyles I Fitness Center	Х	Х	Х	х	Х	Х	Х	х	Х	Х
Lifestyles II Fitness Center and Spa	Х	Х	Х	Х	Х	Х	Х	Х	Х	-
Ashbury's at Boughton Ridge	Х	х	Х	Х	Х	Х	Х	Х	Х	Х

Data Source